

**MARTIN COUNTY – IMPLEMENTATION & EXPANSION OF
MENTAL HEALTH SERVICES**



**APPLICATION FOR CRIMINAL JUSTICE MENTAL HEALTH &
SUBSTANCE ABUSE REINVESTMENT GRANT PROGRAM
RFA112818HSET1**

APPENDIX C - COVER PAGE FOR GRANT APPLICATION**Criminal Justice, Mental Health and Substance Abuse Reinvestment Grant**

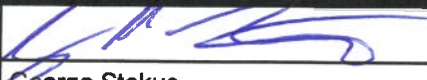
PROPOSAL INFORMATION		
Type of Grant:	Planning Grant <input type="checkbox"/>	Implementation and Expansion Grant <input checked="" type="checkbox"/>
Project Title:	Martin County - Implementation & Expansion of Mental Health Services	
County(ies):	Martin	
Preferred Project Start Date:	June 1, 2020	
APPLICANT INFORMATION		
Type of Applicant	County Government <input checked="" type="checkbox"/> Consortium of County Governments <input type="checkbox"/> Managing Entity <input type="checkbox"/> NFP Community Provider <input type="checkbox"/> Law Enforcement Agency <input type="checkbox"/>	
Applicant Organization Name:	Martin County Board of County Commissioners	
Contact Name & Title:	Michele Miller, CPM, Health and Human Services Manager	
Street Address	435 S.E. Flagler Avenue	
City, State and Zip Code:	Stuart, FL 34994	
Email:	mmiller@martin.fl.us	
Phone:	(772) 288-5735	
ADDITIONAL CONTACT		
Participating Organization Name:	Martin County Board of County Commissioners	
Contact Name & Title:	Leslie Daly, Health and Human Services Business Coordinator	
Street Address	435 S.E. Flagler Avenue	
City, State and Zip Code:	Stuart, FL 34994	
Email:	ldaly@martin.fl.us	
Phone:	(772) 288-5901	
FUNDING REQUEST AND MATCHING FUNDS		
	Total Amount of Grant Funds Requested	Total Matching Funds:
Program Year 1	\$317,000	\$317,000
Program Year 2	\$317,000	\$317,000
Program Year 3	\$317,000	\$317,000
Total Project Cost	\$951,000	\$951,000
CERTIFYING OFFICIAL		
Certifying Official's Signature:		
Certifying Official's Name (printed):	George Stokus	
Title:	Assistant County Administrator	
Date:	February 4, 2019	

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APPENDIX D – STATEMENT OF MANDATORY ASSURANCES

		<u>Initial</u>
A.	Infrastructure: The Applicant shall possess equipment and Internet access necessary to participate fully in this solicitation.	<i>JL</i>
B.	Site Visits: The Applicant will cooperate fully with the Department in coordinating site visits, if desired by the Department.	<i>JL</i>
C.	Non-discrimination: The Applicant agrees that no person will, on the basis of race, color, national origin, creed or religion be excluded from participation in, be refused the benefits of, or be otherwise subjected to discrimination pursuant to the Act governing these funds or any project, program, activity or sub-grant supported by the requirements of, (a) Title VI of the Civil Rights Act of 1964 which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended which prohibits discrimination in employment or any program or activity that receives or benefits from federal financial assistance on the basis of handicaps; (d) Age Discrimination Act 1975, as amended which prohibits discrimination on the basis of age, (e) Equal Employment Opportunity Program (EEO) must meet the requirements of 28 CFR 42.301.	<i>JL</i>
D.	Lobbying: The Applicant is prohibited by Title 31, USC, Section 1352, entitled "Limitation on use of appropriated funds to influence certain Federal contracting and financial transactions," from using Federal funds for lobbying the Executive or Legislative Branches of the federal government in connection with a specific grant or cooperative agreement. Section 1352 also requires that each person who requests or receives a Federal grant or cooperative agreement must disclose lobbying undertaken with non-Federal funds if grants and/or cooperative agreements exceed \$100,000 in total costs (45 CFR Part 93).	<i>JL</i>
E.	Drug-Free Workplace Requirements: The Applicant agrees that it will, or will continue to, provide a drug-free workplace in accordance with 45 CFR Part 76.	<i>JL</i>
F.	Smoke-Free Workplace Requirements: Public Law 103-227, Part C-Environmental Tobacco Smoke, also known as the Pro-Children Act of 1994 (Act), requires that smoking not be permitted in any portion of any indoor facility owned or leased or contracted for by an entity and used routinely or regularly for the provision of health, day care, education, or library projects to children under the age of 18, if the projects are funded by Federal programs either directly or through State or local governments, by Federal grant, contract, loan, or loan guarantee. The law does not apply to children's projects provided in private residences, facilities funded solely by Medicare or Medicaid funds, and portions of facilities used for Inpatient drug or alcohol treatment. Failure to comply with the provisions of the law may result in the imposition of a civil monetary penalty of up to \$1,000 per day and/or the imposition of an administrative compliance order on the responsible entity.	<i>JL</i>
G.	Compliance and Performance: The Applicant understands that grant funds in Years 2 and 3 are contingent upon compliance with the requirements of this grant program and demonstration of performance towards completing the grant key activities and meeting the grant objectives, as well as availability of funds.	<i>JL</i>
H.	Certification of Non-supplanting: The Applicant certifies that funds awarded under this solicitation will not be used for programs currently being paid for by other funds or programs where the funding has been committed.	<i>JL</i>
I.	Submission of Data: The Applicant agrees to provide data and other information requested by the Criminal Justice, Mental Health, and Substance Abuse Technical Assistance Center at the Florida Mental Health Institute to enable the Center to perform the statutory duties established in the authorizing legislation.	<i>JL</i>
J.	Submission of Reports: The Applicant agrees to submit quarterly progress reports and quarterly fiscal reports, signed by the County Administrator, to the Department.	<i>JL</i>

**Appendix H (cont.)
BASIS OF VALUATION**

Building/Space

1. Donor retains title:

**Non
Applicable**

- a. Fair commercial rental value - Substantiated in provider's records by written confirmation(s) of fair commercial rental value by qualified individuals, e.g., Realtors, property managers, etc.
- b. (1) Established monthly rental of space \$ _____
 (2) Number of months donated during the contract _____
 Value to the project [b.(1) X b.(2)] \$ _____

2. Title passes to the County:

Depreciation Non Applicable No depreciation for County Buildings

- a. Cost of Fair Market Value (FMV) at acquisition (excluding land) \$ _____
- b. Estimated useful life at date of acquisition _____ yrs.
- c. Annual depreciation (a./b.) \$ _____
- d. Total square footage _____ sq. ft.
- e. Number of square feet to be used on the grant program _____ sq. ft.
- f. Percentage of time during contract period the project will occupy the building or space _____ %
 Value to project (e./d. X f. X c.) \$ _____

Use Allowance

- a. To be used in the absence of depreciation schedule (i.e., when the item is not normally depreciated in the County's accounting records).
- b. May include an allowance for space as well as the normal cost of upkeep, such as repairs and maintenance, insurance, etc. **See attached Worksheets and completed page one of Appendix H form**

Equipment Non Applicable

1. Donor retains title: Fair Rental Value

2. Title passes to County:

- a. FMV at time of donation \$ _____
or
- b. Annual value to project (not to exceed 6 2/3% X a.) = \$ _____

Goods or Supplies

FMV at time of donation

Personnel Services

- 1. Staff of another agency or organization: **Non Applicable – Using BOCC staff**
 Annual Salary Number of hours 2080 X to be provided = \$ _____
- 2. Volunteer -- Comparable annual salary \$ _____
 Annual Salary Number of hours 2080 X to be provided = \$ _____

Appendix I - MATCH SUMMARY
(for the entire grant period)

Date - February 1, 2019

County - Martin

Type of Grant - Implementation and Expansion Grant

Match Requirement Percentage - 100%

Total Match Required for the Grant \$ _____

Match Committed:

Cash	\$ <u>0</u>
In-Kind	\$ <u>525,000</u>
Total	\$ <u>525,000</u>

Comments: Payroll Inkind = \$373,000. Office Space Inkind = \$152,000.

Prepared By Leslie A. Daly, Health and Human Services Business Coordinator

Approved By _____

**APPENDIX H – COMMITMENT OF MATCH DONATION FORMS
(FOR THE ENTIRE GRANT PERIOD)**

Non-Applicable - In-Kind Match is not from Donated Sources

TO: (name of county) _____
 FROM: (donor name) _____
 ADDRESS: _____

The following ___space, ___equipment, ___goods or supplies, and ___services, are donated to the County _____ permanently (title passes to the County) _____ temporarily (title is retained by the donor), for the period _____ to _____.

Description and Basis for Valuation (See next page)

<u>Description</u>	<u>Value</u>
(1) _____	\$ _____
(2) _____	\$ _____
(3) _____	\$ _____
(4) _____	\$ _____
TOTAL VALUE \$ _____	

The above donation is not currently included as a cost (either direct or matching) of any state or federal contract or grant, nor has it been previously purchased from or used as match for any state or federal contract.

 (Donor Signature) (Date) (County Designee Signature) (Date)

Appendix I - MATCH SUMMARY
(for the entire grant period)

Date - January 30, 2019

County - Martin

Type of Grant - Implementation and Expansion

Match Requirement Percentage - 50%

Total Match Required for the Grant \$ \$951,000

Match Committed:

Cash	\$	<u> </u>
In-Kind	\$	<u>951,000</u>
Total	\$	<u>951,000</u>

Comments: _____

Prepared By Andrew Seth

Approved By George Stokus

3.8.5 Statement of the Problem

3.8.5.1 Statement of the Problem

Martin County seeks Florida Department of Children and Families' support to expand treatment to individuals with mental health diagnoses. Martin County's Mental Health Court became operational in 2007, and currently serves a caseload of approximately 60 people at any given time. Participants receive individualized treatment services and have their charges dropped upon successful completion of program requirements. However, poor access to treatment, lack of housing, limited employment services, and inadequate case management has traditionally limited the program's success. The Martin County Mental Health Court provides a foundation for future improvements in addressing the needs of arrestees with mental illness. Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant resources will help Martin County provide a continuum of care, improve the delivery of necessary social services, and expand the caseload to 75-100 participants.

Martin County received a Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant in 2017 to grow clients and expand its treatment services. That funding has enabled the Mental Health Court to increase its caseload from approximately 40 people to now more than 60 clients. The dynamic program is tailored to meet people's individual needs. It has demonstrated a success rate of 50%.

A Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant will help Martin County fulfill the goals of its Strategic Plan. Specifically, State funding will:

- Support CIT training of police officers to effectively assess and respond to calls where mental illness may be a factor.
- Provide more defendants with pretrial release options and effective substance abuse treatment.
- Enable the monitoring of medication access and management.
- Support intensive psychiatric medical services.
- Allow integration of visiting nurse services.
- Create a more centralized system between the Martin County Sheriff's Office, the Public Defender's Office and the State Attorney's Office to identify clients who might be appropriate for the Mental Health Court program.
- Facilitate participants' sustained engagement in treatment, mental health and supportive health services, and stable housing with improved case management.
- Provide reliable transportation for Mental Health Court clients to attend court, doctors' appointments and drug testing.

3.8.5.2 Analysis of Current Jail Population

Martin County faces a jail overcrowding problem. Martin County's jail population is approximately 700 inmates. The average jail stay is 28 days for the total population. This overcrowding is exacerbated by the increasing number of inmates diagnosed with mental illnesses and disorders. The jail averages 200 new mental health patients annually. Between 2006 to 2016, there was an 80% increase in the number of mentally ill inmates identified at booking. Between 2007-2008 and 2016-2017, there was approximately a 24% increase in inmates Baker-Acted (from 651 to 808). The proposed strategies will help to identify persons with mental illness, provide the necessary treatment, and ensure a smooth transition back into the community.

Many inmates report receiving mental health care prior to incarceration. More than 25% of inmates report a previous mental health hospitalization. Co-occurring disorders are found in 80% of the jail population. A recent study of the Martin County Jail reveals that almost 30% of inmates housed there are taking psychotropic medications. These defendants generally have a longer stay in jail (an average of 3 to 6 months).

Jail space is limited. It is not possible to separately house the "general" and "mentally ill" populations. This often results in disruptive behaviors detrimental to inmates and requiring staff intervention.

While Mental Health Court is helping to divert some offenders, Martin County's inability to closely monitor participants and provide the needed treatment services contributes to high recidivism rates.

3.8.5.2.1 Screening and Assessment Process

Defendants with no prior history or a very limited prior criminal record will be allowed admission to Mental Health Court upon entry of a guilty or no contest plea to the instant charges pursuant to the assigned Assistant State Attorney's assessment of the totality of the circumstances. Upon successful completion of the Mental Health Court program, the plea will be withdrawn and the State will dismiss charges.

Upon acceptance into Mental Health Court, individuals participate in an administrative process consisting of the collection of identifying data, determination of financial status, and signature of consent for treatment. In addition, each client participates in a clinical assessment consisting of the following: psychosocial assessment, alcohol/drug use history, discussion of an initial treatment plan, a review of program schedule, completion of appropriate release forms, as well as any legal requirements for documentation and follow-up.

3.8.5.2.2 Percentage of Persons Admitted to Jail with Mental Illness, Substance Abuse Disorder, or Co-Occurring Mental Health and Substance Abuse Disorders

According to the Martin County Jail Administrator, the percentage of inmates with mental illness, substance abuse disorder, or co-occurring mental health and substance abuse disorders exceeds 80%. Early intervention for mental health and substance abuse offenders provides opportunities to offer appropriate care and significantly reduce the cost of incarceration.

3.8.5.2.3 Analysis of Observed Contributing Factors that Affect Population Trends in County Jail

The Nineteenth Judicial Circuit continues to experience an increase in individuals charged with drug arrests and mental health related crime. The effect of which has been expanded use of court time in the form of arraignments, pleas and/or trials, sentencing and/or probation, and violations of probation. Another by-product has been an attendant increase in drug-charged and mentally ill or co-occurring disordered defendants sentenced to Martin County Jail at an average cost of \$94/day (\$120 for those on psychotropic drugs). A recent study of the Martin County Jail reveals that almost 30% of inmates housed there are taking psychotropic medications. These defendants generally have a longer stay in jail, an average of three to six months. The average offender returns to jail four additional times for 90 days each time. By breaking that cycle during the first jail term, Mental Health Courts save an average of one year in incarceration per drug offender at a savings of \$28,000 per year. The savings in probation costs, though uncalculated, could be similarly staggering. Finally, additional savings come when these individuals return to their lives as productive citizens – paying taxes instead of draining taxpayer dollars because of their addictions.

With the passage of Amendment 1, the accompanying reductions to the budgets of local government and current economic climate, local substance abuse and mental health prevention/treatment resources are experiencing significant cuts to their operating costs. With unemployment remaining high and tax revenues falling, this is a critical time for reforms like Mental Health Courts. In 2007, the Stuart News reported that the highest incidence of drug abuse was among the unemployed. According to a report in the Scripps Treasure Coast Newspapers, as unemployment rose, fatal overdoses involving Oxycodone doubled. With the closure of “Pill Mills” in South Florida, many addicts have turned to intravenous Heroin, Methamphetamine, and Fentanyl as well as a host of synthetic drugs as substitutes.

Without continued funding, Martin County’s Mental Health Court will be unable to serve individuals who would otherwise qualify for the program. Additional resources are needed to support initial assessment, counseling, drug testing, and mental health counseling/screening. Without Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant funds, participation in Mental Health Court will only available to those

select few who either have funds and/or insurance available to pay for services. This does not offer equal opportunity to all possible participants.

In 2001, the Florida Legislature enacted House Bill No. 199, implementing treatment-based drug court programs in each judicial circuit in an effort to reduce crime and recidivism, abuse and neglect cases, and family dysfunction by breaking the cycle of addiction which is the most predominant cause of cases entering into the justice system. Unfortunately, no funding for services followed this mandate.

The Community Mental Health Act of 1963, intended to discharge individuals with mental illness from state mental institutions into community-based care, received through federally-funded Community Mental Health Centers. However, funding never materialized and, as a result, jails and prisons have become de facto psychiatric facilities in the United States, typically housing and treating more people with severe mental health disorders than the state mental hospitals in their jurisdiction.

In the absence of adequate community-based services, individuals with mental health disorders often behave in ways that entangle them with the criminal justice system. Jail and prison often present the only opportunity to receive some form of mental health and/or substance abuse treatment.

3.8.5.2.4 Data and Descriptive Narrative of Specific Factors that Put Target Population At-Risk of Entering or Re-Entering Criminal Justice System

Crime rates are relatively steady in Martin County. In 2017, there were 6,065 arrests. Violent offense arrests increased by 1% in 2017 (from 194 to 196).

According to the President and CEO of the Florida Council for Community Mental Health Centers, the State of Florida ranks 49th per capita in mental health spending with \$39 per day per person budgeted. Additionally, 50% of lifetime mental illness diagnosed in Florida begins by age 14; and, only 42% of adults with severe/persistent mental illness and 18% of children who are at-risk of emotional disturbance have their needs met. Florida also ranks 3rd nationally for homeless population and 2nd in the number of children in detention facilities. Forensic commitments are the fastest growing segment of mental health consumers and commitments are up 72% in the State of Florida since 1999.

Martin County's problem is America's problem. In 2016, *The Atlantic Monthly* reported that at least 400,000 inmates now behind bars in the United States suffer from some type of mental illness. And the National Alliance on Mental Illness estimates that between 25 and 40 percent of all mentally ill Americans will be incarcerated at some point in their lives. Often, they're poor.

Without continued funding, a number of factors will limit the Mental Health Court's ability to effectively serve participants, and increases the risk of incarceration and recidivism in Martin County, including:

- There is little treatment currently available for individuals re-entering the community. The needs of Martin County Mental Health Court clients have exceeded the available resources and left those with substance abuse issues waiting excessive amounts of time for mental health services.
- Resources for case management are inadequate (the current Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant supports two case managers, matched with funding from Martin County to support a third case manager).
- Random drug and alcohol testing will drop.
- The lag time in developing and directing client treatment plans (which Martin County has been able to eliminate with its Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant) will reemerge.
- Martin County Mental Health Court collaborates with established service providers to assist clients and facilitate their return to the community. Although many of these collaborations are established, the quantity and quality of service is insufficient in some instances, and the collaborations often are not formalized.
- Martin County will not be able to provide new police officers or experienced police officers with Crisis Intervention Team (CIT) training/retraining to avert arrest through better understanding of mental health and substance abuse disorders.
- There is limited transitional housing in Martin County, which provides opportunities for participants with a co-occurring disorder and no appropriate or available housing to obtain outpatient substance abuse treatment within a structured living environment.
- Those who have mental illness and also identify themselves as being homeless have difficulty entering Mental Health Court as it is difficult to access transitional housing in Martin County.
- Medication access is a challenge for the uninsured and underinsured.
- Medication management is missing for those who receive services from private providers and the court must rely, for the most part, upon client self-reporting.
- There are limited employment service providers who can help place Mental Health Court participants into jobs.
- Martin County has no in-patient mental health facility in the area. There is a plan to develop an in-patient mental health center with New Horizons and Coral Shores.

3.8.5.3 Concise Analysis of Target Population

The Martin County Mental Court's target population includes those offenders charged with a misdemeanor or felony offense who are mentally ill, and desire to be considered for admission into the program, and are approved by both the victim (where applicable) and by the State Attorney's office. Upon a determination of competency, the State Attorney uses Misdemeanors and Felonies criteria to determine whether the case should remain in the Mental Health Court. If it is determined that the offender should not be admitted into Mental Health Court, the case is transferred back to the original division. Participation in Mental Health Court is entirely voluntary.

3.8.5.3.1 Projected Number of the Broader Capacity of Persons Served in Any Capacity

The Martin County Mental Health Court currently serves a caseload of approximately 60 people at any given time. With Florida Department of Children and Families' support, Martin County will expand the caseload to 75-100 participants.

3.8.5.3.2 Projected Number of Any Subset of Persons Served During their Involvement

All Mental Health Court clients will be provided treatment services during their involvement with the program.

3.8.6 Project Design and Implementation

3.8.6.1 Description of Planning Committee

Martin County established a Public Safety Coordinating Council in 1987 to support the planning and implementation of its Mental Health Court.

3.8.6.1.1 Composition of Planning Committee

Members of the Public Safety Coordinating Council, which will help oversee implementation of the Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant project, include:

- The Honorable Judge Jennifer Alcorta Waters, 19th Judicial Circuit Court: Judge Waters is assigned to 1/3 of Martin County court cases and assists with Felony and Juvenile Drug Court.
- Captain Patricia Oslager, Martin County Sheriff's Office – Corrections Department and Jail: Captain Oslager oversees the Martin County Jail Complex. She helps to provide mental health services, substance abuse programs, personal counseling sessions, and vocational support at a facility with 696 maximum security beds.
- Suzanne Caudell, CORE Probation: Ms. Caudill is the Executive Director of CORE Probation, which provides misdemeanor probation services, pre-trial release, and work program services to the county with an operational objective to ensure the highest possible compliance with rulings of the criminal courts in misdemeanor cases without further intervention by law enforcement or the criminal justice system.
- Michelle Miller, Martin County Health & Human Services: Ms. Miller serves as the Health and Human Services Manager for Martin County. She is a Certified Public Manager and oversees the daily operations of Martin County's Health and Human Services.
- George Shopland, New Horizons: Mr. Shopland is the President and CEO of New Horizons, an organization that delivers accessible behavioral and primary health care services to children, adults and families to achieve mental and physical wellness in the Treasure Coast region. He helps to serve priority populations that include: substance abuse disorders, pregnant IV drug users and/or other substances, IV drug users, and consumers involved in the child welfare system who have a substance use disorder.
- Joseph Cracchiolo, Martin County Branch of the State Probation Office: Mr. Cracchiolo supervises the Martin County Branch of the State Probation Office.
- Edward Ciampi, Martin County Board of County Commissioners: Mr. Ciampi is the Chairman of the Martin County Board of County Commissioners.
- Patty Harris, Circuit 19 Court: Ms. Harris is the Administrator of the Circuit 19 Court.
- Joseph Tuminelli, City of Stuart Police: Mr. Tuminelli is the Chief of the Stuart Police Department.

- Sarah Kennedy-Liccardi, Department of Children and Families Services: Ms. Kennedy-Liccardi is the Substance Abuse Coordinator for the Department of Children and Families Services.
- Two consumer seats are currently empty. Martin County is filling these positions with 2 clients or recent graduates of Mental Health Court.
- John Hetherington, 19th Circuit Public Defender's Office: Assistant Public Defender Hetherington handles criminal cases in both county and circuit court, juvenile cases, and domestic violence injunctions. He is the head attorney for Martin County.
- Wydee'a Wilson, Florida Department of Juvenile Justice: Ms. Wilson is the Chief Probation Officer for the 19th Judicial Circuit Court. She is responsible for overseeing daily operations of probation in Circuit 19.
- Chief Deputy Glenn Theobold, Martin County Sheriff's Office: Chief Deputy Theobold is the Chief of Staff of the Martin County Sheriff's Office and Chief Counsel representing Sheriff Snyder.
- Michelle Villwock, Martin County School District: Ms. Villwock is the Coordinator of Student Services for the Martin County School District. She is responsible for improvement of lifelong academic and behavioral outcomes for students.
- Thomas Bakkedah, State Attorney's Office for the 19th Judicial Circuit: Represents Bruce Colton and is the Chief of Staff.
- Elizabeth Metzger, Chief Judge for the 19th Judicial Circuit
- Michael Schelenberger, Consumer of Substance Abuse Services
- Carl Gleissner, Consumer of Mental Health Services

Martin County's Public Safety Coordinating Council meets the statutory requirements of s. 951.26 and complies with s. 394.657(2)(a).

3.8.6.1.2 Planning Committee's Activities

Martin County's Public Safety Coordinating Council was established in 1987. It assesses the population status of the Martin County Jail Complex and formulates recommendations to ensure that the capacities of the facility are not exceeded. These recommendations include an assessment of the availability of pretrial intervention or probation programs, work-release programs, substance abuse programs, gain-time schedules, applicable bail bond schedules, and the confinement status of inmates. The Public Safety Coordinating Council proactively addresses issues related to jail overcrowding and the significant percentage of mentally ill offenders in the jail.

The Public Safety Coordinating Council has met three times over the last 18 months. For the next year and during the project timeframe, the Public Safety Coordinating Council plans to meet bi-annually.

3.8.6.3 Implementation and Expansion Grants Only

3.8.6.3.1 Existing Strategic Plan

Martin County's strategic plan is based upon the *Sequential Intercepts for Change* model. By investing at the most feasible and cost-efficient intercept points, reinvestment is expected to be minimized for persons in the criminal justice system with mental health, substance abuse or co-occurring disorders. As a result of these interceptions, jail-housing costs and overcrowding are reduced for the mentally ill. Program participants are released on their own recognizance and receive out-of-jail services. It is anticipated that the total number of clients being served annually will be approximately 75-100.

Martin County has made significant progress on its strategic plan since the Mental Health Court was launched in 2007. The program was initially supported with a \$100,000 planning grant from Florida Department of Children and Families. The Mental Health Court currently serves approximately 60 clients annually. Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant funds will help Martin County to strengthen procedures, add Case Managers, train police officers, provide better treatment, and increase stable housing.

The strategic plan was last reviewed and updated prior to submission for a Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant.

Statement of Problem

The Martin County Jail Complex is overcrowded and contains too many inmates who should be treated for mental health issues. Treatment is a better option than incarceration for a significant number of Martin County inmates. Martin County's Mental Health Court became operational in 2007, and currently serves a caseload of approximately 60 people at any given time. Participants receive individualized treatment services and have their charges dropped upon successful completion of program requirements. Poor access to treatment, lack of housing, limited employment services, and inadequate case management has traditionally limited the program's success. While Martin County has made progress in these areas with support from a 2017 Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant, it seeks to build capacity in order to improve and expand services.

Regional Partnership Strategic Planning Process and Participants

The Martin County Public Safety Coordinating Council pulls together the key regional partners involved in improving mental health along the Treasure Coast. The Martin County Board of County Commissioners, the 19th Circuit Public Defender's Office, the 19th Judicial Circuit Court, the Martin County Sheriff's Office, and the treatment provider New Horizons are strategic partners involved in this effort. These stakeholders meet regularly to provide recommendations to improve the delivery of mental health services. Additional funding will help leverage the existing Mental Health Court, and enable the expansion of treatment, housing, and case management for 75-100 participants.

Vision

A synchronized, cost-effective service delivery system that provides the full range of care to people suffering from mental disorders.

Mission Statement

To provide a full spectrum of treatment, housing opportunities, vocational training, and other social services to people diagnosed with mental illness.

Values

Treatment is often a better option than incarceration for those suffering with mental illness; mental health treatment correlates with crime prevention; safe housing is a necessity on the road to recovery; a job is a helpful tool in getting people to commit themselves to their wellness; those that suffer from a mental disorder need a continuum of care to aid their healing; timely invention; medication access; results-based services

Service Models

Martin County seeks to replicate the *Sequential Intercepts for Change* model, which identifies points to reduce the criminalization of persons with mental disorders as follows:

Intercept 1 - Law enforcement/Emergency services

Intercept 2- Initial detention/Initial court hearings

Intercept 3 -Jails/Courts

Intercept 4- Re-entry

Intercept 5 -Community corrections/Community support

Goals, Objectives & Tasks**Goal #1: Improve the ability of law enforcement to address people with mental illness**

Objective 1: Provide police officers with the tools and training to respond to calls involving person with mental illness				
	Task	Performance Measures	Lead Person/ Organization	Projected Completion Date
1.1	Train dispatchers to identify calls involving persons with mental illness and refer to designated, trained responders.	Dispatchers with Crisis Communications and Media Relation Training	Martin County Sheriff's Office	2020 (within 3 month of grant award)
1.2	Train officers with de-escalation techniques to effectively assess and respond to calls where mental illness may be a factor.	CIT training to new police officer hires and retrain experienced police officers	Martin County Sheriff's Office	Ongoing

1.3	Document police contacts with calls involving a person with mental illness to promote use of available services and ensure accountability.	Improvements to reporting system	Martin County Sheriff's Office	2020
1.4	Collaborate with mental health partners to identify available services and reduce frequency of subsequent contacts by individuals with histories of mental illness and with prior arrests.	20% reduction in subsequent contacts	Martin County Sheriff's Office	Ongoing

Goal #2: Provide alternatives to jail for persons with mental illness

Objective 1: Improve ability of court personnel to identify, assess and divert persons with mental illness into treatment programs

	Task	Performance Measures	Lead Person/ Organization	Projected Completion Date
2.1	Provide defense attorneys with earliest possible access to client mental health history and service needs, available community mental health resources, and legislation and case law impacting the use of mental health information in case resolution.	20% more individuals will be identified assessed and diverted from jail	Public Defenders Office	Ongoing
2.2	Maximize the use of alternatives to prosecution through pretrial diversion in appropriate cases involving people with mental illness.	60-75 participants in pretrial diversion	Public Defenders Office	Ongoing
2.3	Maximize the use of appropriate pretrial release options and assist defendants with mental illness in complying with conditions of pretrial diversions.	60-75 participants in pretrial release	Public Defenders Office	Ongoing

Goal #3: Improve the assessment and treatment of persons with mental illness

Objective 1: Strengthen intake procedures, individualized treatment plans, treatment delivery, and other social services

	Task	Performance Measures	Lead Person/ Organization	Projected Completion Date
3.1	Establish a comprehensive, standardized, objective, and validated intake procedure to access individuals' strengths, risks, and needs upon admission.	Development of improved intake procedure	Martin County Sheriff's Office	2020 (within 3 months of grant award)
3.2	Using information obtained from assessments, identify programs necessary during incarceration to ensure safe and successful transition to the community.	60-75 participants with individualized programming plans	Martin County Health and Human Services	2020 (within 3 months of grant award)
3.3	Facilitate community-based provider's access to prisons and jails and promote service delivery consistent with community and public standards.	Collaborative effort between Martin County Health and Human Services and New Horizons of the Treasure Coast to identify individuals	Martin County Health and Human Services and New Horizons of the Treasure Coast	2020 (within 3 months of grant award)
3.4	Provide effective substance abuse treatment, services for families and children of inmates, educational and vocational programs, peer support, mentoring, and basic living skills.	60-75 participants served	Martin County Health and Human Services and New Horizons of the Treasure Coast	2020 (within 3 months of grant award)
3.5	Expand program with more intensive and targeted treatment for the top utilizers in Mental Health Court	Implementation of Ohio Risk Assessment System	Martin County Health and Human Services and New Horizons of the Treasure Coast	2020 (within 3 months of grant award)

3.6	Identify participants in need of medical assistance from visiting nurses	100% of identified participants are receiving services	Martin County Health and Human Services and visiting nurse provider	Ongoing
3.7	Ensure participants who are identified as in need to intensive psychiatric medical services are referred to the proper provider	Referral within 5-7 days	Coral Shores Behavioral Health	Ongoing
3.8	Create centralized system with Martin County Sheriff's Office, Public Defender's Office and State Attorney's Office to identify clients who might be appropriate for Mental Health Court program	Increase of 25% of participants annually	Martin County Health and Human Services, State Attorneys' Office, Public Defenders Office and Martin County Sheriff's Office	Ongoing

Goal #4: Facilitate reentry of persons with mental illness back into the community

Objective 1: Improve transition from jail				
	Task	Performance Measures	Lead Person/ Organization	Projected Completion Date
4.1	Identify individuals not identified in screening and assessment process who show symptoms of mental illness after their intake into the facility and ensure appropriate action is taken.	20 inmates identified	Martin County Sheriff's Office and Martin County Health and Human Services	2020 (within 3 months of grant award)
4.2	Effect the safe and seamless transition of people from prison or jail to the community.	Transition plans developed for 100% of participants	Martin County Sheriff's Office and Martin County Health and Human Services	2020 (within 3 months of grant award)
4.3	Facilitate collaboration among corrections, community corrections, and community providers	10 community providers involved	Martin County Health and Human Services	2020 (within 3 months of grant award)

	and utilize a transition checklist to identify service needs and provide effective linkage to services.	20% increase in provision of services		
4.4	Ensure releases exit prison or jail with ID and prior determination of eligibility and linkage to public benefits to ensure immediate access upon release from prison or jail.	Medication access (through available public benefits) for all participants post-incarceration	Martin County Health and Human Services	2020 (within 3 months of grant award)

Goal #5: Continue monitoring progress of persons released from jail

Objective 1: Improve case management of persons with mental illness

	Task	Performance Measures	Lead Person/ Organization	Projected Completion Date
5.1	Concentrate community supervision resources on the period immediately following the person's release from prison or jail, and adjust supervision strategies as the needs of release, victim, community, and family change.	Continued employment for 2 Case Managers supported with Criminal Justice, Mental Health and Substance Abuse Reinvestment Grant funds	Martin County Health and Human Services	Ongoing
5.2	Connect inmates to employment, including supportive employment services, prior to release. Facilitate releasees' sustained engagement in treatment, mental health and supportive health services, and stable housing.	10% job placement of participants 30% participants served with safe housing	Martin County Health and Human Services	Ongoing
5.3	Ensure a range of options for community corrections officers to employ to reinforce positive behavior and effectively address violations or noncompliance with conditions of release.	2 Community Corrections Officers will receive training	Department of Corrections	Ongoing

Goal #6: Make it easier for clients to participate in Mental Health Court program

Objective 1: Eliminate Mental Health Court participation barriers				
	Task	Performance Measures	Lead Person/ Organization	Projected Completion Date
6.1	Establish protocol for clients to take advantage of area transportation services to attend court, doctors' appointments and drug court	Rules established	Martin County Health and Human Services	2020 (within 3 months of grant award)
6.2	Provide reimbursement for appropriate transportation costs	Disbursement of travel expenses	Martin County Health and Human Services	Ongoing
6.3	Establish process for clients to seek reimbursement of incidental costs	Rules established	Martin County Health and Human Services	Ongoing
6.4	Support participants minor incidental costs during the program participation	Disbursement of incidental expenses	Martin County Health and Human Services	Ongoing

3.8.6.3.2 Description of Project Design and Implementation

With Florida Department of Children and Families' resources, Martin County seeks to improve access to treatment, increase case management capacity, and provide continuum of care services including safe housing and employment services at the Martin County Mental Health Court. Using the *Sequential Intercepts for Change* model described in Section 3.8.6.3.1, Martin County will divert offenders with mental illness, substance use disorder, and co-occurring disorders from traditional incarceration to treatment and support services that will help to rehabilitate them into productive members of society. By increasing the case management and treatment capacity of the Mental Health Court, Martin County will avert increased spending on criminal justice, decrease spending of F.S. 916 Forensic beds, and reduce recidivism among offenders with mental illness by diverting them from traditional incarceration into treatment.

3.8.6.3.2.1 Project Goals, Strategies, Milestones, and Key Activities

Objective 1 – Establish or Expand Diversion Programs

Expand and enhance the Martin County Mental Health Court to increase public safety, avert increased spending on criminal justice, and improve the accessibility and effectiveness of treatment services for people with mental illness, substance use disorder, and co-occurring disorders who are in, or at risk of entering, the criminal justice system within three (3) months of the execution of the final Grant Agreement.

- A. Key task:** Establish legally binding agreements with all participating entities to expand and enhance the Mental Health Court.
 - i. Reaffirm MOUs with each member agency of the Public Safety Coordinating Council and community partner/service provider organizations.
 - ii. Expand number of MOU signatories to at least fifteen.
- B. Key task:** Provide an information system to track individuals during their involvement with the Mental Health Court and for at least one year after discharge, including but not limited to, arrests, receipt of benefits, employment, and stable housing.
 - i. Health and Human Services Director will monitor and analyze operational information (maintaining current caseload information and case progress), operation management information (resource usage and budget management) and evaluation information (patient outcomes and relevant data on status of patient for at least one year after discharge).
- C. Key task:** Implement strategies that support the Mental Health Court expansion, which are provided in Section 3.8.6.3.3.

Objective 2 – Collaboration

Create and encourage collaboration among key stakeholders in implementing and providing ongoing oversight and quality improvement activities of the Martin County Mental Health Court expansion.

- A. Key task:** Participating in regular Planning Committee meetings.
 - i. On-going communication, collaboration, and partnerships among all relevant county partners with respect to people with mental illness, substance abuse disorders, or co-occurring disorders who are in, or at risk of entering, the criminal or juvenile justice system.
 - ii. Hold regular meeting of the Public Safety Coordinating Council.
- B. Key task:** Assess progress of the project based on established timelines and review attainments of goals.
 - i. Conduct semi-annual quality assurance assessment of all treatment and ancillary services.
- C. Key task:** Data sharing
 - i. Develop processes and systems that enable partners to share information
- D. Key task:** Coordination with managing entities
 - i. Establish recurring meeting between Martin County Sheriff's Office and Martin County Health and Human Services
- E. Key task:** Make necessary adjustments to implementation activities, as needed.

Objective 3 – Diversion and Treatment

Increase diversion and treatment of people with mental illness, substance use disorders, or co-occurring disorders who are in, or at risk of entering, then criminal justice systems. The project will:

- A. Key task:** Increase the annual number of participants in the Mental Health Court from 60 participants to 75-100 participants.
 - i. Continue to employ two Case Managers.

- B. Key task:** Work with New Horizon of the Treasure Coasts, Inc. to increase the capacity for treatment by 75%. New Horizons of the Treasure Coast and Okeechobee delivers accessible behavioral and primary health care services to children, adults and families to achieve mental and physical wellness, serving priority populations that include: substance abuse disorders, pregnant IV drug users and/or other substances, IV drug users, and consumers involved in the child welfare system who have a substance use disorder.
- C. Key task:** Provide intensive psychiatric medical services.
- D. Key task:** Integrate visiting nurses into the Mental Health Court program.
- E. Key task:** Expand program by improving identification of individuals at highest risk of recidivism and diverting them to more targeted treatment services
 - i. Utilize Ohio Risk Assessment System (ORAS), a sophisticated, evidence-based set of instruments which measure risk of recidivism at multiple points of interaction with the criminal justice system, identifies specific risk factors that can be addressed and generates case plans that prioritize individual needs across multiple domains as well as potential barriers to successful treatment.
- F. Key task:** Provide reliable transportation for Mental Health Court clients to attend court, doctors' appointments and drug testing
 - i. Establish protocol for clients to take advantage of area transportation services
 - ii. Provide reimbursement for appropriate transportation costs
- G. Key task:** Support participants minor incidental costs during the program participation
 - i. Establish process for clients to seek reimbursement of incidental costs
 - ii. Provide reimbursement for minor incidental expenses

Objective 4 – Continuum of Care Services

Increase connections to housing, employment, and/or educational resources to provide a seamless continuum of services to people with mental illness, substance use disorders, or co-occurring disorders who are in, or at risk of entering, the criminal justice system.

- A. Key task:** Increase access to safe and affordable housing for target population. A community liaison will work with community mental health agencies and practitioners, and with emergency, transitional and permanent housing providers to provide Mental Health Court participants with affordable housing options.
 - i. Coordinate with residential treatment providers to ensure that Mental Health Court participants who require residential treatment have access to medications that were previously received and are engaged in other services to prevent destabilization of mental health symptoms.
- B. Key task:** Partner with local workforce development and community organization to provide job training for participants that are not currently employed or that are employed temporarily.
 - i. Help participants with resume building, job search tools and application basics to help participants maximize their skills to increase their marketability.

- C. Key task:** Partner with local community colleges and vocational institutions to offer offer GED skills classes, test prep courses and English as a Second Language (ESL) classes at little to no cost to help appropriate participants who do not have a high school diploma to obtain one.

3.8.6.3.2.2 Organization and Key Stakeholder Responsible for Tasks

The Martin County Public Safety Coordinating Council (see Section 3.8.6.1.1) will oversee the project to enhance and expand the Martin County Mental Health Court. Currently, most of the staff that administer and monitor the Mental Health Court clients and program are doing so in addition to regularly assigned duties and responsibilities. Current management personnel include Michelle Miller and Leslie Daly. Ms. Miller serves as the Health and Human Services Manager for Martin County. She is a Certified Public Manager and oversees the daily operations of Martin County's Health and Human Services. Ms. Daly is the Business Operations Coordinator for Martin County's Health and Human Services Department.

To provide the balance of services essential for client success, a full-time professional staff to conduct intake and evaluation, provide case management services, and provide continuum of care services both during program participation and after evaluation is needed. Martin County will, in accordance with state and local hiring processes, hire several new staff to undertake the tasks necessary to meet the project's objectives, including:

- The Health and Human Services Manager (Michelle Miller) will be responsible for overseeing the Mental Health Court budget and resources, maintaining individual files on participants, compiling statistical data and guiding or participating in program evaluation, contract management, preparation and management of dockets, and soliciting community support through education and other linkages in an effort to enhance services available to the participant. The Health and Human Services Manager will undertake all key tasks related to outreach and coordination of continuum of care services including coordination of treatment service providers, community organizations, and housing, employment, and education services. The Health and Human Services Manager will be responsible for establishing MOUs with key roles for each participating organization. The Health and Human Services Manager will also develop reliable and valid methodologies to study the effectiveness of the drug court, as well as tracking participant outcomes up to one year beyond completion of the Mental Health Court program.
- Two "Mental Health Court Case Managers" (Lashawn Brown and Yuri Parraga) were hired with a previous Criminal Justice, Mental Health and Substance Abuse Reinvestment Grant. New funding will help to support these positions. A third Mental Health Court Case Manager (Sharyn Krim) will serve as match to this proposal. They will be responsible for direct supervision of the participants' compliance with the Mental Health Court program, including implementation of the appropriate supervision level based on established measures, providing community-based resources and referrals to appropriate agencies, and monitoring

the day-to-day activities and home environment of the participant. The Case Manager provides educational material to all team members (validated research and evidence-based practices), communicates with the team and law enforcement, prepares affidavits/clerk cases, and provides the team with current information about each participant. Each Case Manager will monitor up to 50 cases of the Mental Health Court program. The Case Manager advocates for participants and remains a liaison between all agencies to ensure participants are receiving the services that are referred. Qualifications include: understands evidence-based practices for treatment modalities; knowledgeable about addiction and pharmacology generally and applies that knowledge to respond to compliance in a therapeutically appropriate manner; and understanding and knowledge of trauma-informed approaches to assessment and treatment.

- A Peer Specialist (Tammy) will work with, counsel and support clients, under the supervision of the Case Manager. Program participants may apply to be a Peer Specialist prior to graduating from Mental Health Court. Recommended applicants will be required to successfully complete the Florida Peer Specialist Training Program prior to becoming a Peer Specialist.

With Florida Department of Children and Families' resources, Martin County will work with George Shopland, President and CEO of New Horizons, to increase the treatment capacity from 60 participants to 75-100 participants. New Horizons provides rehabilitative therapy sessions, drug screening, case management, and monitoring for Mental Health Court participants in keeping with the holistic recovery of the participant. The treatment provider will communicate with the other Mental Health Court team members so each member can make informed choices regarding participants; protects integrity of program by providing competent treatment; remains abreast of best practices of the field; maintains up-to-date record of participant performance; conducts regular quality assurance of all treatment and ancillary services; performs case autopsy on charts of participants who are discharged from the program as method of quality improvement; regularly reviews all client charts and maintains up-to-date records of participant performance; continues to research effective treatment modalities; and conducts regular quality assurance.

3.8.6.3.2.3 Planning Committee's Participation and Involvement

The Martin County Public Safety Coordinating Council will participate and remain involved in all program implementation and expansion activities on an ongoing basis. The Public Safety Coordinating Council will oversee the hiring process for all new staff positions and conduct semi-annual quality assurance meetings to receive updates on patient outcomes and program effectiveness. The Public Safety Coordinating Council will meet at bi-annually during the project timeframe.

3.8.6.3.23.4. Communication During Project

The Health and Human Services Manager (or designee) will convene weekly meetings of the Mental Health Court team, including treatment providers, Case Managers, and

relevant service providers to communicate updates on participant progress and adjust treatment and case management practices according to participant needs. Participants will meet with the Judge monthly to ensure adherence with program requirements and treatment needs.

3.8.6.3.2.5 Plan to Screen Potential Participants and Conduct Tailored, Validated Needs-Based Assessments

Screening: Rapid identification and referral of potential participants in the Mental Health Court occurs and several junctures post-booking (see Intercept 2 of Sequential Intercepts for Change), beginning with arrest and first appearance and then continuing throughout the criminal justice process:

1. Arresting officer may note on the arrest affidavit that the offender appears to have a mental illness.
2. Booking officer may note an indication of mental illness.
3. Jail medical staff evaluates offenders within 24 hours of booking and may identify a client.
4. First appearance staff, including Assistant Public Defender, may identify a client.
5. Mental health professionals (including those receiving a daily list of new arrivals) with knowledge of a client's arrest may refer the case to the Mental Health Court.
6. Pre-Trial Release staff may identify certain behaviors.
7. Family member or defense attorney may make a referral.

The Martin County Mental Health Court team will work continue to work collaboratively with the Martin County Sheriff Office's Correction Department and other local law enforcement agencies to assure rapid screening, identification and ease of handoff of an identified case to the Mental Health Court. Martin County screens all individuals at the time of booking. Issues screened include mental health and medical issues, including potential suicidality. Screening is conducted by a deputy. If a person responds affirmatively to any question involving mental health, a nurse is available under contract to do a more thorough screen. All offenders will be screened for co-occurring disorders and modifications to treatment will be made for participants with co-occurring disorders according to best practices.

With Florida Department of Children and Families' resources, Martin County will work to expand CIT training to law enforcement officers to increase the likelihood of diverting cases prior to arrest. CIT Training will enhance the knowledge of Martin County law enforcement officers, correction workers, and other community partners about Mental Health Court best practices, mental illness, and working with the mentally ill.

The Brief Jail Mental Health Screen (BJMHS) is a powerful screening tool used by intake booking officers. The BJMHS requires modest training and is 74% accurate. Inmates are then referred for subsequent mental health assessments. Once an inmate is identified as

possibly having mental health issues a complete biopsychosocial assessment is performed to determine the individual's appropriateness for placement in Mental Health Court versus Drug Court or Traditional Court processing.

Needs-based Assessment: Timely access to a Mental Health Case Manager is essential to assuring the success of Mental Health Court participants and accelerating their return to the community. These Case Managers will assess each participant's needs and makes recommendations to the Court, based on the individual assessment. Two Mental Health Court Case Managers will form the link between the Court and New Horizons, the community mental health treatment provider, for screening and referral services, and the collection of data from the treatment providers.

With continued Florida Department of Children and Families' funding, the Martin County Mental Health Court team will:

- Provide a client-friendly group orientation for each recommended Mental Health Court participant to assure a low-stress, supportive environment to enable him to better understand his Mental Health Court obligations and allow him the opportunity to confidentially clarify any concerns, or lack of understanding. Conducted by a Public Defender Client Services Specialist, the orientation will include: Mental Health Court program requirements; available services and resources; and the Court's expectation that the client sign an agreement to comply with the order allowing defendant to be released.
- Provide each client with a Pre-Self-Assessment to engage his participation and help him identify factors that contributed to his incarceration, and factors that will help him stay out of the criminal justice system. This will also provide the Case Managers with an opportunity to further assess the client's needs and commitment to the Mental Health Court.
- Decrease lag time between screening/identification and meeting with the Case Manager to complete a needs assessment within 24 hours of referral to the Mental Health Court.
- Provide an independent substance abuse screening for each client during his first 7 days as a Mental Health Court client to get an accurate assessment of the magnitude of a substance abuse problem, if any.
- Implement formal training and use of the GAINS Re-entry Checklist from *A Best Practice Approach to Community Re-entry from jails for inmates with Co-Occurring Disorders: the APIC Model – Assess, Plan, Identify, Coordinate*.

Martin County will expand its Mental Health Court capabilities with rollout of the Ohio Risk Assessment System (ORAS). This sophisticated, evidence-based set of instruments will measure risk of recidivism at multiple points of interaction with the criminal justice system, identifies specific risk factors that can be addressed and generates case plans that prioritize individual needs across multiple domains as well as potential barriers to successful treatment (Latessa, Smith, Lemke, Makarios, & Lowenkamp, 2009). The program will provide comprehensive evidence-based services, and expand supportive

services that help sustain recovery, such as supportive housing, education, supportive employment and peer support.

The implementation of the ORAS will help reduce recidivism for individuals in Martin County by effectively targeting individuals at highest risk of recidivism. Use of ORAS can be expanded to all individuals entering the Martin County Jail as a standard comprehensive assessment. By effectively and consistently identifying these individuals at high risk of recidivism and providing intensive services to assist them in improving their psychosocial stability across multiple domains their risk of recidivism can be decreased and their chances of successful reintegration can be improved. The need for more integrated and coordinated case management has been an identified need for this population that, if fulfilled, has the potential to avert continued long-term costs to the criminal justice system and improve outcomes for individuals with mental illness who have criminal justice involvement. During service delivery the ORAS will be a critical element of this process as it enables ongoing assessment of participants' risk of recidivism to evaluate the efficacy of the services being provided.

In addition to measuring risk, ORAS is capable of delivering an individualized and comprehensive assessment of individual needs related to an individual's risk of recidivism across multiple domains including family and social support, criminal history, financial situation, neighborhood problems, peer associations, behavioral patterns and substance use among others. The ORAS identifies risk that an individual will recidivate, identifies risk factors which can be used to prioritize the individual's programmatic needs, and identifies potential barriers to treatment (Latessa, Smith, Lemke, Makarios, & Lowenkamp, 2009). The ORAS was developed by the Ohio Department of Rehabilitation and Correction in 2009 and at the time was found to have a high level of validity for predicting an individual's risk of recidivism and has since continued to be developed and improved over the past decade. During that time the number of tools contained within the ORAS has doubled to ten and include instruments which can measure an individual's risk level, risk factors, possible barriers to successful treatment/rehabilitation of the individual and areas of need that the person might present with at different points of interaction with the criminal justice system such as upon intake to a jail or prison, pre-trial or upon community reentry. Instruments include The Pretrial Assessment Tool, The Community Supervision Tool, The Community Supervision Screening Tool, The Prison Intake Tool, and the Reentry Tool. It also includes functionality which builds potential case plans which could be directly utilized to guide services for the individual. These tools were found to have validity ratings (measured in r values) between .22 and .44. For instance, one of the more relevant tools to this proposal, The Community Supervision Tool, was found to have an r value of .362. The relatively high level of validity of the instrument will enable accurate and effective targeting of individuals with the highest need and ultimately will lead to more efficient allocation of service and treatment resources. This easily translates to and informs development of individualized case plans targeted towards reducing the individual's risk of recidivism, improving their psychosocial stability and functioning, maximizing the effectiveness of treatment services selected and ultimately creating a path towards more successful reentry.

Coordination of services and support structures for each participant is a fundamental quality of the proposed design. From the initial point of engagement, the ORAS assessment will help to improve the identification of participant needs and inform service delivery for participants. The High Fidelity Wraparound services proposed utilize an inclusive team approach which physically brings together all relevant service providers and natural supports to directly communicate and coordinate with each other to ensure that the participant is receiving the services and support they need to achieve their goals and that these services are working together effectively as a system for the benefit of the participant. This represents a significant improvement in the level of access and coordination currently experienced by the target population. This intensive form of case management and the level of training provided to the individuals providing it enhance access and connection to a wider array of needed services for participants.

In order to achieve this objective, comprehensive training and technical assistance with implementation of ORAS will be provided within one month of execution of a final grant agreement. All materials and tools necessary to successfully utilize the scoring instruments will be provided and assistance with implementation will be completed. Subsequently, in month 2-3 of the grant, the tool will be used to assess individuals entering the Martin County Jail and data will begin being gathered to determine a baseline which will be evaluated and utilized to determine eligibility criteria for participation in the program. By the fourth month, participants identified as being within the selected eligibility criteria will be offered High Fidelity Wraparound services as part of admission into the program. Starting in month nine, Martin County will utilize the Correctional Program Checklist (CPC) tool to assess fidelity and effectiveness of ORAS. This will continue every 9 months for the duration of the grant.

3.8.6.3.2.6 Coordination of Care

The Martin County Mental Health Court will coordinate care to increase access to mental health, substance abuse and co-occurring treatment and support services and ancillary social services in the following ways:

- **Addressing deficiencies and providing community housing opportunities:**
 - Expand available transitional housing for clients diverted from jail and state hospitals, which is expected to reduce forensic admissions.
 - Develop additional housing partnerships.
- **Addressing deficiencies in client employment opportunities beyond referral to the Department of Vocational Rehabilitation for assistance in obtaining employment:**
 - Work with local workforce development and job-training programs to assist participants with resume building and other key skills.
 - Seek private industry and other sources as partners in employment.
- **Addressing deficiencies in education:**
 - Seek additional training and educational opportunities through conducting outreach to local academic institutions and vocational schools.
- **Making it easier to participate in Mental Health Court**

- Establish protocol for clients to take advantage of area transportation services.
- Provide reimbursement for appropriate transportation costs.
- Provide reimbursement for minor incidental costs.

3.8.6.3.2.7 Assessment of Law Enforcement Processes at Intercept Points, Capacity, and Implementation or Expansion of Diversion Initiatives

Law Enforcement shall complete Crisis Interview Training (CIT). A Mental Health Task Force, within the Sheriff's Department, will ensure that at least one licensed Master's Level Clinician will be available to accompany officers in the field and/or accessible to speak with through dispatch. The Clinician(s) shall assist in the diversion of individuals from incarceration to appropriate venues to ameliorate their individual presenting problem. Diversion will support the fast tracking for assessment from jail to a court diversion program (Mental Health Court/Drug Court).

3.8.6.3.3 Description of Strategies

Launched in 2007, Martin County's Mental Health Court conducts the following activities:

- **Rapid Identification and Referral** – Identification and referral of potential clients to the Mental Health Court occurs at several junctures post booking (Intercept 2), beginning with arrest and first appearance and then continuing throughout the criminal justice process.
- **Assessment and Identification of Needs** – Timely access to a Case Manager is essential to assuring the success of Mental Health Court participants and accelerating their return to the community. These Case Managers assess each participant's needs and makes recommendations to the Court, based on this individual assessment.
- **Implementation of Mental Health Services** – Upon entry into Mental Health Court, a Case Manager helps the client either reestablish or implement client-centered mental health services as quickly as possible.
- **Court Monitoring** – Clients in the Mental Health Court are under an *Order Allowing Defendant to Be Released ROR with MHC Conditions*, and, following discussion with their attorneys, have agreed to and signed a "Conditions of Mental Health Court Agreement", which includes a minimum of 6 months participation in Mental Health Court. Supervision typically includes status hearings with the Mental Health Court judge and monitoring by mental health staff and probation officers.
- **Graduation** – When a client has progressed successfully through the program, he/she graduates from Mental Health Court. Graduation includes a certificate, recognition and a courtroom ceremony that includes family and friends. The participant also may be eligible for dismissal of charges.

Martin County proposes the following strategies to expand and enhance its existing Mental Health Court, based upon the *Sequential Intercepts for Change* model:

- **Rapid Identification and Referral**
 - Continue to work collaboratively with the Martin County Sheriff's Office to assure rapid screening, identification and ease of hand-off of an identified case to the Mental Health Court:
 - Provide CIT training to new police officers and retraining of experience police officers to increase the likelihood of diverting cases prior to arrest. Training will work toward providing at least one trained CIT officer per shift, per district (54 total officers) and will also enhance the knowledge of law enforcement officers, correction workers, and other community partners about Mental Health Court, mental illness and working with the mentally ill.
 - Implement the validated *Referral Decision Scale (RDS) - Brief Jail Mental Health Screen*.
 - Proactively expand community education about mental illness and substance abuse disorders to facilitate the public's ability to recognize, understand and cope with people with mental health and substance abuse disorders.
- **Assessment and Identification of Needs**
 - Provide a client-friendly group orientation for each recommended Mental Health Court participant to assure a low-stress, supportive environment to enable him to better understand his/her obligations and confidentially clarify any concerns, or lack of understanding. Conducted by a Public Defender Client Services Specialist, the orientation will include: Mental Health Court program requirements; available services and resources; and the Court's expectation that the client sign an agreement to comply with the conditions stipulated in the *Order Allowing Defendant to Be Released ROR with MHC Conditions*.
 - Provide the client with a Pre-Self-Assessment to engage his participation and help him/her identify factors that contributed to incarceration, and factors that will help stay out of the criminal justice system. This also will provide the Client Services Specialist with an opportunity to further assess the client's needs and commitment to Mental Health Court.
 - Decrease lag time between screening/identification and meeting with the Mental Health Court liaison to complete a needs assessment to within 24 hours of referral.
 - Provide an independent substance abuse screening for each client during his/her first 7 days as a Mental Health Court client to get an accurate assessment of the magnitude of a substance abuse problem. This proactive approach will identify substance abuse sooner, not waiting for a random stick test to be positive, thus providing faster connection to substance abuse treatment. This procedural change recognizes the large percentage (72%) of offenders with mental health issues who most likely also will have substance abuse issues, and will provide the basis for substance abuse treatment as recommended to the Judge.
 - Implement formal training and use of the GAINS Re-entry Checklist from *A Best Practice Approach to Community Re-entry from jails for Inmates with*

Co-Occurring Disorders: the APIC Model – Assess, Plan, Identify, Coordinate.

- Expand program by improving identification of individuals at highest risk of recidivism and diverting them to more targeted treatment services
 - Utilize Ohio Risk Assessment System (ORAS), a sophisticated, evidence-based set of instruments which measure risk of recidivism at multiple points of interaction with the criminal justice system, identifies specific risk factors that can be addressed and generates case plans that prioritize individual needs across multiple domains as well as potential barriers to successful treatment.
- Address deficiencies and provide community housing opportunities:
 - Expand available transitional housing for clients diverted from jail and state hospitals.
 - Augmenting the existing partnership with a community faith-based provider of structured transitional housing for clients with co-occurring disorders. The 12-Step meetings provided are particularly critical in this environment, because people with mental illnesses are often uncomfortable and reluctant about attending regular 12-Step Program meetings.
 - Develop additional housing partnerships to assist eligible clients access the Shelter+Care Program and other housing resources which may become available.
 - Establish a non-profit organization to receive donations to assist with housing and other needs.
- Address deficiencies in client employment opportunities beyond referral to the Department of Vocational Rehabilitation for assistance in obtaining employment:
 - Seek private industry and other sources as partners in employment.
- Address deficiencies in education:
 - Seek additional training and educational opportunities.
 - Develop formal partnerships to assist clients in choosing an appropriate educational path, obtaining GEDs, and navigating the financial aid system.
- Provide reliable transportation to Mental Health Court clients to attend court, doctors' appointments and drug testing
- Leverage Circuit Judges alternative choice when deciding whether or not to commit someone to a forensic institution – can now choose to have competency restored and monitored by Mental Health Court.
- Process all 916 commitment and conditional releases through Mental Health Court, which will facilitate recognition of the client's immediate needs before decompensation and increase the continuity of care and effectiveness of monitoring.
- **Implementation of Mental Health Services**
 - Continue employment of two Case Managers hired with a previous Criminal Justice, Mental Health and Substance Abuse Reinvestment Grant to direct the clients' Court-approved treatment plans and increase the availability of

case management services to Mental Health Court participants. This link between the quality and quantity of services and client success is understaffed, being performed by non-qualified personnel and in need of strengthening.

- Work with Peer Specialist to counsel and support clients, under the supervision of the Case Manager. Program participants may apply to be a Peer Specialist prior to graduating from Mental Health Court. Recommended applicants will be required to successfully complete the Florida Peer Specialist Training Program prior to becoming a Peer Specialist.
- Work with New Horizons or other mental health facilities to provide a LMHC CAP dedicated treatment for clients with co-occurring disorders on an immediately available basis and to conduct both group and individual substance abuse counseling for co-occurring disorders meeting *Evidence-Based Practices: Shaping Mental Health Services Toward Recovery, Co-Occurring Disorders: Integrated Dual Disorder Treatment* (SAMHSA, 2005).
- Expand treatment to include intensive psychiatric medical services.
- Integrate visiting nurse services into Mental Health Court program.
- **Court monitoring**
 - Improve ability to collect, monitor, and report program data by developing multi-agency Mental Health Court database. The design will allow all contributing providers to input and access client and demographic data, intake, participation, and outcome data. Definitions will be standardized to control for consistency and accountability within and across agencies. The integrated web-based database will reduce phone time, will be more efficient, will facilitate communication, will be secure and password protected, thus allowing the best possible treatment plan.
 - Increase available emergency client support funds to purchase, as needed, medications, psychiatric services, employment assistance and other treatment and services, as needed, including but not limited to bus passes, groceries, work apparel.
 - Provide funding for select Mental Health Court team members to attend training to enhance quality.
- **Graduation**
 - Ensure that a continuum of services and aftercare is available to the client following his graduation from Mental Health Court and that he/she has a plan to succeed. Since necessary services often decline after graduation, Mental Health Court is committed to providing services that extend beyond the time spent directly under supervision. Prior to graduation, eligible graduates will meet with the Case Manager to develop an Individual Aftercare Plan, which will be a requirement for graduation. The client will be followed for at least 6 months after graduation to ensure his needs are met.
- **Other**
 - Provide expanded office space and equipment, telephone, computer, and repair services needed to house additional staff dedicated to the expansion

project. Identify, formalize and expand partnerships and service agreements with providers.

- Formalize existing partnerships and identify new partnerships to define relationships, services and roles to meet unmet needs.
- Develop an ongoing evaluation plan to evaluate the Mental Health Court and identify needed program adjustments, recognizing the need to be vigilant to problem areas and to implement changes and additions to processes and procedures, as needed. The proposed integrated database will play a pivotal role in this Mental Health Court self-assessment.

3.8.6.4 Performance Measures

3.8.6.4.1 Description of Process for Collecting Performance Measurement Data

Court Administration shall collect data regarding individuals who enter Mental Health Court; number of clean (drug-free) days the individual has had since entering the program; client's drug of choice (if a drug user); clients prescribed psychotropic medication management with the community based mental health provider. The Sheriff's Office shall track numbers of individuals diverted from the jail. At the conclusion of treatment Court Diversion, Court Administration shall track successful completion rates and program participant's satisfaction with the process/program.

3.8.6.4.2 Proposed Targets and Methodologies

The program will treat Martin County residents who have impacted the criminal justice system and who have been clinically determined to have a mental health and/or substance abuse diagnosis. A brief Jail Mental Health Survey will be administered at the time of booking of an individual. Every effort will be made to divert individuals from arrest and placement in jail. The Sheriff's Office shall train all Road Patrol Officers to identify individuals who may be diverted from jail. The Sheriff's Office will employ Master's Level Clinicians to work with Deputies (primarily Road Patrol) to assess, diffuse and divert individuals from jail.

Once identified, New Horizons or other mental health providers will perform an in-depth Biopsychosocial Assessment to clinically determine the most appropriate placement for services.

Martin County Health and Human Services staff will provide court management services for clients who are participants of treatment court programming. The agency will conduct drug screening services on-site through the utilization of a Siemens V-Twin Analyzer, which enables validity testing and tests for up to 10 drugs of abuse simultaneously. All drug testing will be observed by staff and is performed on a regular and random basis.

Individuals are expected to complete treatment court programming in less than 2 years. Those who successfully complete the program will have their charges dropped and will

not have a record of conviction. Individuals that relapse while in the program will receive sanctions. Clients will also receive rewards for program compliance. Treatment is individualized as clinically determined by client need.

3.8.6.4.3 Additional Proposed Performance Measure

It is anticipated that a savings of \$120/day will be realized for adults diverted from jail and \$340/day for juveniles diverted. Overall savings will be tracked by Martin County Health and Human Services staff. The program proposes to reduce recidivism and this information will be tracked by Court Administration. The project proposes to produce savings through diversion which will provide for program sustainability after the requested grant concludes.

3.8.6.5 Capability and Experience

3.8.5.5.1 Capability and Experience of Applicant and Participating Organizations

Martin County Board of County Commissioners:

- Supports the Health and Human Services Department to administer the Mental Health Court Since 2006 and Drug Court Since 1989
- Fund the Martin County Sheriff's Office – Supports the Sheriff's plan to divert offenders
- Chair the Public Safety Coordinating Council
- Seek to manage more staff to provide expanded case management

Martin County Sheriff's Office:

- Intercept persons with mental health issues at arrest and initiate diversion where and when possible
- Manage the Martin County Jail Complex
- Member of the Public Safety Coordinating Council
- Seek to expand CIT training to improve officer response to persons with mental disorders
- Sheriff's administration has expressed particular interest in reducing barriers to service for people with mental disorders who are in or who might enter the criminal justice system, with an eye toward reinvesting savings realized toward prevention programming going forward

19th Judicial Circuit Court:

- Judge presides over the Mental Health Court
- Member of the Public Safety Coordinating Council
- Attended several national judicial education courses relating to mental health, substance abuse & co-occurring disorders

State's Attorney:

- Assign offenders to Mental Health Court

- Member of the Public Safety Coordinating Council
- Interested in reducing recidivism with expanded mental health treatment

Public Defender's Office:

- Recommends clients for Mental Health Court
- Member of the Public Safety Coordinating Council
- Has client service staff to assist with general program compliance questions

New Horizons:

- Perform an in-depth Biopsychosocial Assessment to clinically determine the most appropriate placement for services.
- Provide a broad range of mental health and substance abuse services since 1972 across the 4 county region known as the Treasure Coast. NHTC is a Baker Act Receiving Facility, adult and juvenile crisis stabilization unit and an adult detox unit. NHTC has an outpatient office in Martin County and has worked closely with Martin County Health and Human Services since 1989.
- Member of the Public Safety Coordinating Council

3.8.6.5.2 Availability of Resources for Proposed Project

Martin County only has the financial ability to manage 25-30 participants within its Mental Health Court. Poor access to treatment, lack of housing, limited employment services, and inadequate case management has limited the program's success. Support from a 2017 Criminal Justice, Mental Health and Substance Abuse Reinvestment Grant has enabled Martin County to expand its program to approximately 60 clients. New Florida Department of Children and Families' resources will help Martin County expand the caseload to 75-100 participants and improve treatment outcomes.

3.8.6.5.3 Anticipated Roles of Advocates, Family Members, and Responsible Partners

Corroborating information regarding individual client history of drug and/or mental health needs and episodes will be obtained. Significant others will be referred to self-help groups (i.e.; Al-Anon, etc.). Significant others will be engaged and encouraged to attend court reviews and, as needed, obtain pertinent timely information regarding clients home and work life to share with the Mental Health Court team during staffing on scheduled court days. Significant others will be invited to dialogue with treatment staff and court liaison staff on an as needed basis to keep the team current on client progress and overall needs. Family and significant others will understand that they are part of the treatment team. Martin County Health and Human Services prevention staff will regularly and randomly visit the homes of individuals in Mental Health Court to assess client need and compliance overall. Department of Corrections staff partnering with Martin County Sheriff's Office staff will visit the homes of individuals who are participating in drug court programming on an as needed basis to determine client program compliance.

Community partners who provide substance abuse treatment services and mental health services will provide weekly written case notes regarding the clients progress in treatment and providers will make a concerted effort to also be present in court on scheduled days to review client's individual progress.

3.8.6.5.4 Proposed Staff

Proposed staff include:

- The Health and Human Services Manager will be responsible for overseeing the Mental Health Court budget and resources, maintaining individual files on participants, compiling statistical data and guiding or participating in program evaluation, contract management, preparation and management of dockets, and soliciting community support through education and other linkages in an effort to enhance services available to the participant. The Health and Human Services Manager will undertake all key tasks related to outreach and coordination of continuum of care services including coordination of treatment service providers, community organizations, and housing, employment, and education services. The Health and Human Services Manager will be responsible for establishing MOUs with key roles for each participating organization.
- The Health and Human Services Manager will also develop reliable and valid methodologies to study the effectiveness of the drug court, as well as tracking participant outcomes up to one year beyond completion of the Mental Health Court program.
- Two "Mental Health Court Case Managers" (Lashawn Brown and Yuri Parraga) were hired with a previous Criminal Justice, Mental Health and Substance Abuse Reinvestment Grant. New funding will help to support these positions. A third Mental Health Court Case Manager (Sharyn Krim) will serve as match to this proposal. They will be responsible for direct supervision of the participants' compliance with the Mental Health Court program, including implementation of the appropriate supervision level based on established measures, providing community-based resources and referrals to appropriate agencies, and monitoring the day-to-day activities and home environment of the participant. The Case Manager provides educational material to all team members (validated research and evidence-based practices), communicates with the team and law enforcement, prepares affidavits/clerk cases, and provides the team with current information about each participant. Each Case Manager will monitor up to 50 cases of the Mental Health Court program. The Case Manager advocates for participants and remains a liaison between all agencies to ensure participants are receiving the services that are referred. Qualifications include: understands evidence-based practices for treatment modalities; knowledgeable about addiction and pharmacology generally and applies that knowledge to respond to compliance in a therapeutically appropriate manner; and understanding and knowledge of trauma-informed approaches to assessment and treatment.
- A Peer Specialist (Tammy) will work with, counsel and support clients, under the supervision of the Case Manager. Program participants may apply to be a Peer

Specialist prior to graduating from Mental Health Court. Recommended applicants will be required to successfully complete the Florida Peer Specialist Training Program prior to becoming a Peer Specialist.

3.8.6.6 Evaluation and Sustainability

3.3.6.6.1 Evaluation

The proposed strategies have measurable objectives. An integrated database between Mental Health Court partners (Public Defender, State Attorney, Clerk of Courts, Jails, community mental health provider and community substance abuse counselor) will help track project progress. By sharing this information, communication will be improved, time will be saved in accessing data, and delays and inaccuracies in the development of treatment plans will be minimized.

Implementation outcomes will be reviewed at pre-determined project milestones to evaluate progress to date. Stakeholder support will be assessed with surveys and other qualitative analysis (e.g., interviews). Case managers will track how the target population accesses support services (e.g., housing, employment, transportation) to ensure a continuum of care. The Health and Human Services Director will develop reliable and valid methodologies to study the effectiveness of the drug court, as well as tracking participant outcomes up to one year beyond completion of the Mental Health Court program. Martin County will also measure reductions in crime rates and recidivism.

3.3.6.6.2 Implementation and Expansion Grants Only

3.8.6.6.2.1 Estimate of How Program Will Reduce Expenditures Associated with Incarceration of Target Population

Early intervention for mental health and substance abuse offenders provides opportunities to offer appropriate care and significantly reduce the cost of incarceration. Helping offenders receive the treatment they need also reduces recidivism. The average offender returns to jail four additional times for 90 days each time. By breaking that cycle during the first jail term, treatment courts save an average of one year in incarceration per drug offender at a savings of \$28,000 per year. Martin County estimates that its jail will save \$4.3 million annually with the proposed strategies. The savings in probation costs, though uncalculated, could be similarly staggering. Finally, additional savings come when these individuals return to their lives as productive citizens, paying taxes instead of draining public dollars because of their addictions.

3.8.6.6.2.2 Proposed Methodology to Measure Defined Outcomes and Corresponding Savings or Averted Costs

A self-evaluation, conducted twice annually, will also be conducted of the Mental Health Court's processes and procedures, as well as those of its partnerships, client outcomes,

and individual and cross-functional roles. This self-evaluation will follow the methodology of the *Collaboration Assessment Tool by the Consensus Project*.

Every dollar saved with mental health treatment is a dollar not spent on incarcerating offenders in Martin County. Cost savings and averted costs will be redirected to sustaining the expansion of Mental Health Court.

3.8.6.6.2.3 How County's Proposed Initiative Will Reduce Number of Individuals Judicially Committed to a State Mental Health Treatment Facility

Between 2007-2008 and 2016-2017, there was approximately a 24% increase in inmates Baker-Acted (from 651 to 808). The proposed strategies will help to identify persons with mental illness, provide the necessary treatment, and ensure a smooth transition back into the community. With Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant support, Martin County expects to reduce the number of individuals judicially committed to a state mental health treatment facility by 20%.

3.8.6.6.3 Sustainability

A key indicator of Martin County's ability to sustain its Mental Health Court is the strong commitment of its partners. Many of these individuals and organizations went above and beyond in volunteering time to get the Mental Health Court established. Stakeholders are still very engaged, and have pledged to invest their time and resources to making the Mental Health Court thrive.

The Mental Health Court enjoys financial support from the Martin County Board of County Commissioners. Elected leaders are pleased with the Mental Health Court's progress, and are interested in taking the initiative to the next level.

The Martin County Sheriff's Office is committed to supporting Mental Health Court programs. Reducing the inmate population through programs that address mental illness help to reduce crime and save money. Martin County's Mental Health Court is a cost-effective approach to improving all residents' quality of life. Long-term, an in-patient facility mental health facility is planned for at the Sheriff's jail facility. This will help to further reduce costs of incarceration.

Martin County will also seek to sustain the expansion of its Mental Health Court with additional funding. It is recognized that government – federal, state, and local – will most likely be a necessary source of financial support.

3.8.7 Project Timeline

The project has a preferred start date of June 1, 2020. Martin County has an existing Criminal Justice, Mental Health and Substance Abuse Reinvestment Grant that will end on May 31 2020.

Goal	Objective	Key Activities	Milestone	Start/End Date	Partner
Improve the ability of law enforcement to address people with mental illness	Provide police officers with the tools and training/retraining to respond to calls involving person with mental illness	Train dispatchers to identify calls involving persons with mental illness and refer to designated, trained responders	Dispatchers with Crisis Communications and Media Relation Training	July 1, 2020 to September 30, 2020	Martin County Sheriff's Office
		Train officers with de-escalation techniques to effectively assess and respond to call where mental illness may be a factor	CIT training to new police officer hires and retrain experienced police officers	To begin July 1, 2020 and ongoing thereafter	Martin County Sheriff's Office
		Document police contacts with calls involving a person with mental illness to promote use of available services and ensure accountability	Improvements to reporting system	July 1, 2020 to September 30, 2020	Martin County Sheriff's Office
		Collaborate with mental health partners to identify available services and reduce	20% reduction in subsequent contacts	To begin July 1, 2020 and ongoing thereafter	Martin County Sheriff's Office

		frequency of subsequent contacts by individuals with histories of mental illness and with prior arrests			
Provide alternatives to jail for persons with mental illness	Improve ability of court personnel to identify, assess and divert persons with mental illness into treatment programs	Provide defense attorneys with earliest possible access to client mental health history and service needs, available community mental health resources, and legislation and case law impacting the use of mental health information in case resolution	20% more individuals will be identified assessed and diverted from jail	To begin July 1, 2020 and ongoing thereafter	Public Defenders Office
		Maximize the use of alternatives to prosecution through pretrial diversion in appropriate cases involving people with mental illness	60-75 participants in pretrial diversion	To begin July 1, 2020 and ongoing thereafter	Public Defenders Office
		Maximize the use of appropriate pretrial release options and assist defendants with mental illness in complying with conditions of	60-75 participants in pretrial release	To begin July 1, 2020 and ongoing thereafter	Public Defenders Office

		pretrial diversions			
Improve the assessment and treatment of persons with mental illness	Strengthen intake procedures, individualized treatment plans, treatment delivery, and other social services	Establish a comprehensive, standardized, objective, and validated intake procedure to access individuals' strengths, risks, and needs upon admission	Development of improved intake procedure	July 1, 2020 to September 30, 2020	Martin County Sheriff's Office
		Using information obtained from assessments, identify programs necessary during incarceration to ensure safe and successful transition to the community	60-75 participants with individualized programming plans	July 1, 2020 to September 30, 2020	Martin County Health and Human Services
		Facilitate community-based provider's access to prisons and jails and promote service delivery consistent with community and public standards	Collaborative effort between Martin County Health and Human Services and New Horizons of the Treasure Coast to identify individuals	July 1, 2020 to September 30, 2020	Martin County Health and Human Services and New Horizons of the Treasure Coast
		Provide effective substance abuse treatment, services for	60-75 participants served	July 1, 2020 to September 30, 2020	Martin County Health and Human Services and New

		families and children of inmates, educational and vocational programs, peer support, mentoring, and basic living skills			Horizons of the Treasure Coast
		Expand program with more intensive and targeted treatment for the top utilizers in Mental Health Court	Implementation of Ohio Risk Assessment System	July 1, 2020 to September 30, 2020	Martin County Health and Human Services and New Horizons of the Treasure Coast
		Ensure participants who are identified as in need to intensive psychiatric medical services are referred to the proper provider	Referral within 5-7 days	To begin July 1, 2020 and ongoing thereafter	Coral Shores Behavioral Health
		Create centralized system with Martin County Sheriff's Office, Public Defender's Office and State Attorney's Office to identify clients who might be appropriate for Mental Health Court program	Increase of 25% of participants annually	To begin July 1, 2020 and ongoing thereafter	Martin County Health and Human Services, State Attorneys' Office, Public Defenders Office and Martin County Sheriff's Office

Facilitate reentry of persons with mental illness back into the community	Improve transition from jail	Identify individuals not identified in screening and assessment process who show symptoms of mental illness after their intake into the facility and ensure appropriate action is taken.	20 inmates identified	July 1, 2020 to September 30, 2020	Martin County Sheriff's Office and Martin County Health and Human Services
		Effect the safe and seamless transition of people from prison or jail to the community.	Transition plans developed for 100% of participants	July 1, 2020 to September 30, 2020	Martin County Sheriff's Office and Martin County Health and Human Services
		Facilitate collaboration among corrections, community corrections, and community providers and utilize a transition checklist to identify service needs and provide effective linkage to services.	10 community providers involved 20% increase in provision of services	July 1, 2020 to September 30, 2020	Martin County Health and Human Services
		Ensure releases exit prison or jail with ID and prior determination of eligibility and linkage to public benefits to	Medication access for all participants post-incarceration	July 1, 2020 to September 30, 2020	Martin County Health and Human Services

		ensure immediate access upon release from prison or jail.			
Continue monitoring progress of persons released from jail	Improve case management of persons with mental illness	Concentrate community supervision resources on the period immediately following the person's release from prison or jail, and adjust supervision strategies as the needs of release, victim, community, and family change.	Continued employment for 2 Case Managers supported with Criminal Justice, Mental Health and Substance Abuse Reinvestment Grant funds	To begin July 1, 2020 and ongoing thereafter	Martin County Health and Human Services
		Connect inmates to employment, including supportive employment services, prior to release. Facilitate releasees' sustained engagement in treatment, mental health and supportive health services, and stable housing.	10% job placement of participants 30% participants served with safe housing	To begin July 1, 2020 and ongoing thereafter	Martin County Health and Human Services
		Ensure a range of options for community corrections officers to employ to	2 Community Corrections Officers will receive training	To begin July 1, 2020 and ongoing thereafter	Ongoing

		reinforce positive behavior and effectively address violations or noncompliance with conditions of release.			
Make it easier for clients to participate in Mental Health Court program	Eliminate Mental Health Court participation barriers	Establish protocol for clients to take advantage of area transportation services to attend court, doctors' appointments and drug court	Rules established	July 1, 2020 to September 30, 2020	Martin County Health and Human Services
		Provide reimbursement for appropriate transportation costs	Disbursement of travel expenses	To begin October 1, 2020 and ongoing thereafter	Martin County Health and Human Services
		Establish process for clients to seek reimbursement of incidental costs	Rules established	July 1, 2020 to September 30, 2020	Martin County Health and Human Services
		Support participants minor incidental costs during the program participation	Disbursement of incidental expenses	To begin October 1, 2020 and ongoing thereafter	Martin County Health and Human Services



ELIZABETH A. METZGER
CHIEF JUDGE

JANET CASON
JUDICIAL ASSISTANT
(772) 288-5560
FAX (772) 288-5559

**NINETEENTH JUDICIAL CIRCUIT
OF FLORIDA**

COUNTIES OF MARTIN, ST. LUCIE,
INDIAN RIVER AND OKEECHOBEE

100 EAST OCEAN BOULEVARD
STUART, FLORIDA 34994

January 31, 2019

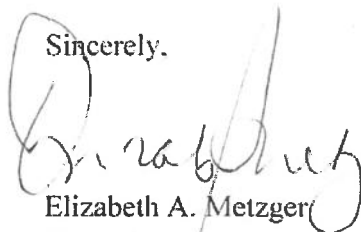
Ms. Ute Gazioch
Director of Substance Abuse and Mental Health
Florida Department of Children and Families
1317 Winewood Boulevard
Tallahassee, Florida 32399

**Re: Martin County's Criminal Justice, Mental Health, and Substance Abuse
Reinvestment Grant Application**

Dear Director Gazioch:

I write on the behalf of the 19th Judicial Circuit Court which has a long-standing interest in the viability of diversion programs for individuals with mental health disorders and substance abuse issues. Experience demonstrates that there can be a substantial benefit associated with moving these individuals away from incarceration and towards programs which effectively identify and treat underlying causes that potentially lead to repeated criminal behavior. The community is in need of such programs inasmuch as many adults with mental health disorders and substance abuse issues regularly come into contact with the court system. Consequently, we strongly encourage efforts in this area, as services addressing these needs have been shown to help reduce recidivism among this vulnerable population.

Sincerely,


Elizabeth A. Metzger
Chief Judge



MARTIN COUNTY

BOARD OF COUNTY COMMISSIONERS

2401 S.E. MONTEREY ROAD • STUART, FL 34996

DOUG SMITH
STACEY HETHERINGTON
HAROLD E. JENKINS II
SARAH HEARD
EDWARD V. CIAMPI

Commissioner, District 1
Commissioner, District 2
Commissioner, District 3
Commissioner, District 4
Commissioner, District 5

TARYN KRZYDA, CPM County Administrator
KRISTA A. STOREY Acting County Attorney

TELEPHONE (772) 288-5400
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January 30, 2019

Ms. Ute Gazioch
Director of Substance Abuse and Mental Health
Florida Department of Children and Families
1317 Winewood Boulevard
Tallahassee, Florida 32399

Re: Letter of Commitment for Martin County's Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant Application

Dear Director Gazioch:

I write on behalf of Martin County Health & Human Services to convey our strong support for Martin County's proposal to improve mental health services and reduce the area's jail population. Martin County seeks Florida Department of Children and Families support to expand treatment to individuals with substance abuse and/or mental health diagnoses.

Martin County's mental health court became operational in 2007 and currently serves a caseload of approximately 60-65 people at any given time. Participants receive individualized treatment services and have their charges dropped upon successful completion of program requirements. Since the initial grant funding, we have increased the participants by 26% and have a success rate of 50%. Florida Department of Children and Families' resources will help Martin County continue to provide a continuum of care, expand the caseload to 100 participants and increase the success rate even more.

Martin County Health & Human Services support Martin County's Mental Health Court efforts and supports the court's objectives. It also provides case management for Juvenile and Adult Dependency Drug court and ensures sentenced offender's compliance with court orders to receive substance abuse treatment programs. Additionally, our case managers perform initial evaluations and referral processes to ensure ongoing case management.

Continuing to improve mental health services in the region is critical. Please give the highest consideration to Martin County's application for Criminal Justice, Mental health, and Substance Abuse Reinvestment Grant funding. Thank you very much.

Sincerely,

A handwritten signature in cursive script that reads "Michelle Miller".

Michelle Miller, C.P.M.
Health and Human Services Manager
Community Services/Department of Administration



Bruce H. Colton
State Attorney

OFFICE OF THE
State Attorney
NINETEENTH JUDICIAL CIRCUIT OF FLORIDA
SERVING
INDIAN RIVER, MARTIN, OKEECHOBEE
AND ST. LUCIE COUNTIES

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January 30, 2019

Ms. Ute Gazioch
Director of Substance Abuse and Mental Health
Florida Department of Children and Families
1317 Winewood Boulevard
Tallahassee, Florida 32399

Re: Letter of Commitment for Martin County's Criminal Justice, Mental Health, and
Substance Abuse Reinvestment Grant Application

Dear Director Gazioch:

I write to convey this office's strong support for Martin County's proposal to improve mental health services and reduce the area's jail population. Martin County seeks Florida Department of Children and Families' support to expand treatment to individuals with substance abuse and/or mental health diagnoses.

Martin County's mental health court became operational in 2007, and serves a caseload of approximately 60-65 people at any given time. Participants receive individualized treatment services, and have their charges dropped upon successful completion of program requirements.

Since the initial grant funding, they have increased the participants by 26% and have a success rate of 50%. Florida Department of Children and Families' resources will help Martin County provided a continuum of care and expand the caseload to 100 participants.

The State Attorney's Office supports Martin County's mental health court continuous efforts because of the number of people who are arrested who are suffering from mental health issues. As such, we are continuing to partner with Martin County on this important initiative and commit to cooperate and participate in channeling those who commit qualifying offenses, and who are diagnosed with mental health issues, to the Mental Health Court program.

Continuing to improve mental health services in the region is critical. Please give the highest consideration to Martin County's application for Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant funding. Thank you very much.

Sincerely,

A handwritten signature in black ink, appearing to read "Bruce H. Colton".

BRUCE H. COLTON
State Attorney



NEW HORIZONS
OF THE TREASURE COAST AND ORSSECHOORE
January 30, 2019

Ms. Ute Gazioch
Director of Substance Abuse and Mental Health
Florida Department of Children and Families
1317 Winewood Boulevard
Tallahassee, Florida 32399

Re: Letter of Commitment for Martin County's Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant Application

Dear Director Gazioch:


I'm writing on behalf of New Horizons of the Treasure Coast, Inc. to convey our strong support for Martin County's proposal to Improve mental health services and reduce the area's jail population. Martin County is seeking the Florida Department of Children and Families' support to expand treatment to individuals with substance abuse and/or mental health diagnoses.

Martin County's mental health court became operational in 2007 and serves a caseload of approximately 60-65 people at any given time. Participants receive individualized treatment services and have their charges dropped upon successful completion of program requirements. Since the initial grant funding, we have increased the participants by 26% and have a success rate of 50%. Florida Department of Children and Families' resources will help Martin County provide a continuum of care, and expand the caseload to 100 participants.

New Horizons of the Treasure Coast, Inc. supports Martin County's mental health court continuous efforts because the expansion of treatment will help keep clients in community bases settings, and out of expensive jail and residential placements. As such, New Horizons of the Treasure Coast, Inc. is continuing to partner with Martin County on this important initiative and commits to providing case management, therapy and medical services.

Continuing to improve mental health services in the region is critical. Please give the highest consideration to Martin County's application for Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant funding. Thank you very much.

Sincerely,



George Shopland

President/CEO



4500 W. Midway Road - Fort Pierce, Florida 34981 - Tel 772.468.5600 - Fax 772.468.5606



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FAX (772) 223-0903

January 31, 2019

Ms. Ute Gazioch
Director of Substance Abuse and Mental Health
Florida Department of Children and Families
1317 Winewood Boulevard
Tallahassee, Florida 32399

Re: Letter of Commitment for Martin County's Criminal Justice, Mental Health and Substance Abuse Reinvestment Grant Application

Dear Director Gazioch:

I am writing to express our strong support for the continued funding of Martin County's Criminal Justice, Mental Health and Substance Abuse Reinvestment Grant. As the Director of misdemeanor probation and substance abuse education services for the 19th Judicial Circuit, we have seen the direct impact of adults entering the criminal justice system with co-occurring mental health and substance use disorders.

Mental health and substance use cases remain a challenge in the criminal justice system. People with mental health illnesses are overrepresented. It is a tragedy that our county jails are now becoming mental health hospitals. There is a continuing need for diversion programs such as Mental Health and Drug Courts. This program allows offenders the accessibility to treatment programs, assistance with housing, and other critical resources they desperately need to be successful. Martin County has developed a true partnership with all of the stake holders in the criminal justice systems to effectively treat this population.

We know from experience, these courts are an innovative way to improve the lives of these offenders, and we will continue to support this grant as a lifeline for those in need. For these reasons, we believe this grant will continue to have meaningful and sustainable impact on Martin County residents by lowering recidivism rates, producing better outcomes, and continuing to reduce costs incurred with traditional processing in the court system.

If you wish to contact me for any reason, please feel free to call (772) 286-7333.

Sincerely,

A handwritten signature in black ink that reads "Suzanne Caudell".
Suzanne Caudell
Executive Director

William D. Snyder
Sheriff



Office of the Sheriff
Martin County, Florida

(772) 220-7000

www.sheriff.martin.fl.us

February 4, 2019

Ms. Ute Gazioch
Director of Substance Abuse and Mental Health
Florida Department of Children and Families
1317 Winewood Boulevard
Tallahassee, Florida 32399

Re: Letter of Commitment for Martin County's Criminal Justice, Mental Health and
Substance Abuse Reinvestment Grant Applications

Dear Director Gazioch:

I write on behalf of the Martin County Sheriff's Office, to convey our strong support for Martin County's proposal to improve mental health services and reduce the area's jail population. Martin County seeks Florida Department of Children and Families' support to expand treatment to individuals with substance abuse and/or mental health diagnoses.

Martin County's mental health court became operational in 2007 and serves a caseload of approximately 60-65 people at any given time. Participants receive individualized treatment services and have their charges dropped upon successful completion of program requirements. Since the initial grant funding, they have increased the participants by 26% and have a success rate of 50%. Florida Department of Children and Families' resources will help Martin County provide a continuum of care and expand the caseload to 100 participants.

The Martin County Sheriff's Office supports Martin County's mental health court continuous efforts because an effective treatment program is preferred instead of incarceration. As such, the Martin County Sheriff's Office is continuing to partner with Martin County on this important initiative and commits to provide training to Deputies to identify and defer individuals from jail to mental health court or mental health diversion programs.

Continuing to improve mental health services in the region is critical. Please give the highest consideration to Martin County's application for Criminal Justice, Mental Health, and Substance Abuse Reinvestment Grant funding. Thank you very much.

Sincerely,

William D. Snyder, Sheriff

WDS/fjm

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