

Evidence-Based Approaches to Criminal Justice System Improvements: A Case Study on Reentry

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#### Center for Justice Research and Policy (CJRP)

Hosts an interdisciplinary team of scholars and practitioners focused on the study of crime, violence, and *criminal and social justice policy*.

**Mission**: To affect positive change in criminal justice policy and practice.

#### **Action and Policy-Oriented**

- Use rigorous research to:
  - Prevent crime and violence
  - Promote safe communities
  - Reform policing
  - Reduce mass incarceration
  - Increase equity in the justice system
  - Improve outcomes for justice-involved people





#### CJRP Leadership Team

**Freddy Barton** 

Jonathan Bethard

Major David Dalton

Chae Jaynes

Micah Johnson

Karen Liller

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Major Jeff Peake

**Khary Rigg** 

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**Christine Ruva** 

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Director, Hillsborough Safe & Sound

Anthropology / CAS

Clearwater Police Department

Criminology / CBCS

Mental Health, Law, & Policy / CBCS

Public Health / Public Health

Tampa Police Department

Pasco Sheriff's Office

Mental Health, Law, & Policy / CBCS

Criminology (St. Pete) / CBCS

Psychology (Sarasota) / CAS

Internal Medicine / USF Health

School of Public Affairs /CAS

Violence Prevention, Reentry, Community Engagement

Missing Persons, Forensic Anthropology, Racial Bias

Crime Prevention, Evidence-Based Policing

Reentry, Employment, Offender Decision-Making

Substance Misuse, Violence Prevention, Juvenile Justice

Gun Violence, Victimization, Public Health Activism

Gun Violence, Crime Prevention, Opioids

Evidence-Based Policing, Crime Prevention, SNA

Drug Prevention, Community-Based Interventions

Human Trafficking, Public Health, Sexual Victimization

Jury Decision-Making, Eyewitnesses, Courts

Emergency Medicine, Gun Violence & Opioid Prevention

Disaster Recovery, Community Resilience





#### Research

Engage in interdisciplinary researcher-practitioner collaborations to solve real-world problems using science and evidence

# **CJRP Priorities**



#### **Education & Training**

Administer workshops and trainings

Train next generation of criminal justice researchers and practitioners

Develop certificate and graduate programs



#### **Community Outreach & Consultation**

Implement and evaluate justice policies & programs: reentry, mental health, policing, juvenile justice
Inform the public and disseminate research in accessible way



# Select Research Projects: Two Primary Streams

#### **Corrections and Reentry**

- Psychological Assessment of Risk and Needs in Pasco Jail
- Reentry Planning & Services
  - Funded by National Institute of Justice (NIJ)

#### Policing

- Dr. Bryanna Fox, co-director of CJRP
- Policing Reforms
- Gun Violence Reduction Programs
  - Project Safe Neighborhoods
    - Funded by Bureau of Justice Assistance and NIJ grants



- Psychological Assessment of Risk (PARC)
  - Identify risk factors & needs among jail inmates
  - Link these to future re-arrests

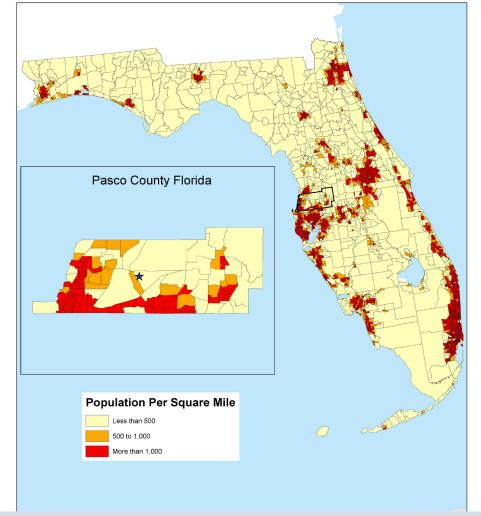
#### Jail Reentry Project

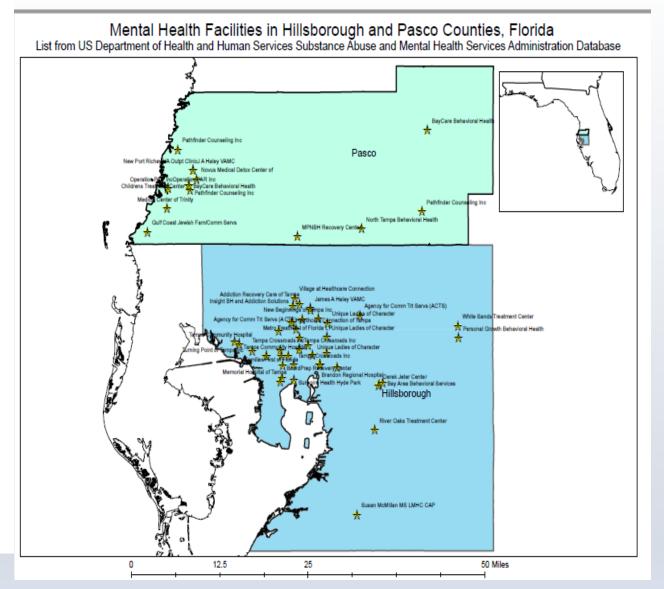
• 5-year \$1.2 million grant funded by National Institute of Justice (NIJ)

Training & involvement of more dozens of undergraduate and graduate students across campus departments and colleges

- Randomized controlled trial on impact of pre- and post- release services on reentry and recidivism
- Just started our 4<sup>th</sup> year on project

Pasco County Population Density Per Square Mile





**Pasco County** 





The United States has one of the highest recidivism rates in the world. According to the U.S. Sentencing Commission, jail inmates have a **76.6%** chance of returning to jail within **five years** (Hunt & Dumville, 2016).



In Pasco County, Florida,
42.3% of the 16,043
individuals released from
the PSO detention facility
in 2017 were reincarcerated in Pasco
County within one year.



Jails detain high proportions of people with mental illness, substance abuse, trauma, and neurodisability (e.g. traumatic brain injury), which can be directly tied to recidivism (Baillargeon et al., 2009; Craig et. al, 2018)



Risks & Needs

Characterize inmates on relevant sociodemographic, psychological and criminological risk factors and identify needs

- Refine risk assessments for this population
- Inform classification/housing, jail policy

PARC PROJECT GOALS

Recidivism & Reentry

Map risk and needs to recidivism and inform reentry

- Design rehabilitative jail programming
- Inform reentry planning and facilitate post-release services



### **PARC Project**

#### PHASE 1

- During booking
- Administer standardized item set measuring demographics, personality traits, broad level psychological functioning, substance use, criminogenic risk factors.

#### PHASE 2

- A subset of participants from Phase 1
- 3-hour interview
  assessing cognitive
  ability, mental health
  symptoms, arrest
  history, and antisocial
  patterns









- Large number of inmates assessed
  - Over 1000 during booking
  - Over 150 went through a thorough psychological/clinical assessment
- A large proportion show histories of mental health problems
  - 56% had lifetime depression, 14% psychosis, 18% bipolar, 33% history of suicide attempts. Heavy past year substance use
- Trauma history is extensive
  - 69% have experienced 3+ adverse childhood experiences (e.g., physical abuse, neglect, household domestic violence)
- High rates of head injury
  - 55% experienced 1+ head injuries, over 20% endorsed 3+ head injuries resulting in unconsciousness and/or confusion/daze
- High levels of adversity and reduced resources
  - Unemployment, unskilled labor, homelessness
- Inmates with low level charges spend a long time in pre-trial detention



### PARC Project: Key Findings & Future Directions

- Psychosocial risk assessment
  - Based on psychosocial factors that are associated with risk of recidivism, 2/3 show moderate- to high-risk profiles (Fox et al., 2021)
  - These profiles predict recidivism (Crim grad student Kelly Kortright project)
- Mental health and head injury
  - Mental health problems not prospective predictors of recidivism, but TBI post-concussion symptoms are (Psych grad student Lauren Fournier thesis)
- Cash bail, pre-trial detention
  - Young men of color more likely to get detained rather than bond or ROR, controlling for arrest history and severity of their offenses (Psych grad student Alora McCarthy project)
  - Effects of detention on long-term outcomes

Goal is to produce research that can inform practice and policy



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JAIL REENTRY PROJECT GOALS



Goal 1: Implement pre-release and post-release services customized to address individual risks and needs of inmates

Goal 2: Evaluate pre-release and post-release services, individually and in combination

- Using 4-group randomized controlled trial (RCT): control, pre-release services only, post-release services only, combined services
- Examine changes prior to release & 1-year/36-month post-release (recidivism, but also other outcomes)

"Adapted Risk-Needs-Responsivity Reentry Model to Reduce Jail Recidivism in Underserved Area: A Randomized Controlled Trial" Funded by National Institute of Justice (NIJ)

**Risk-needs-responsivity (RNR) approach** – focus on highest risk, and tailor resources and services to risks and needs

Consider reentry challenges for persons released from jail

Randomized evaluation



Example Risk-Needs-Responsivity Model					
Risk/Need	Indicators	Response/Service			
Personality	Impulsive, aggressive, irritable	Teach problem-solving skills, anger management, cognitive behavioral therapy			
Mental health concerns	Severe depression, psychosis, bipolar disorder	Stabilize acute mental health symptoms, adherence to medications			
Substance use problems	Excessive use of alcohol and/or drugs	Substance use treatment program			
Employment difficulties	Poor performance, lack of prosocial work/ school history, lack of vocational skills	Teach job skills such as resume building and interviewing, connect with hiring employers			

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#### Challenges:

- Inadequate funding, dearth of programs in custody
- Jail environments are often aversive or re-traumatizing
- Stays are short

#### Opportunities:

- Released into their own communities
- Create bridges between jail and community supports

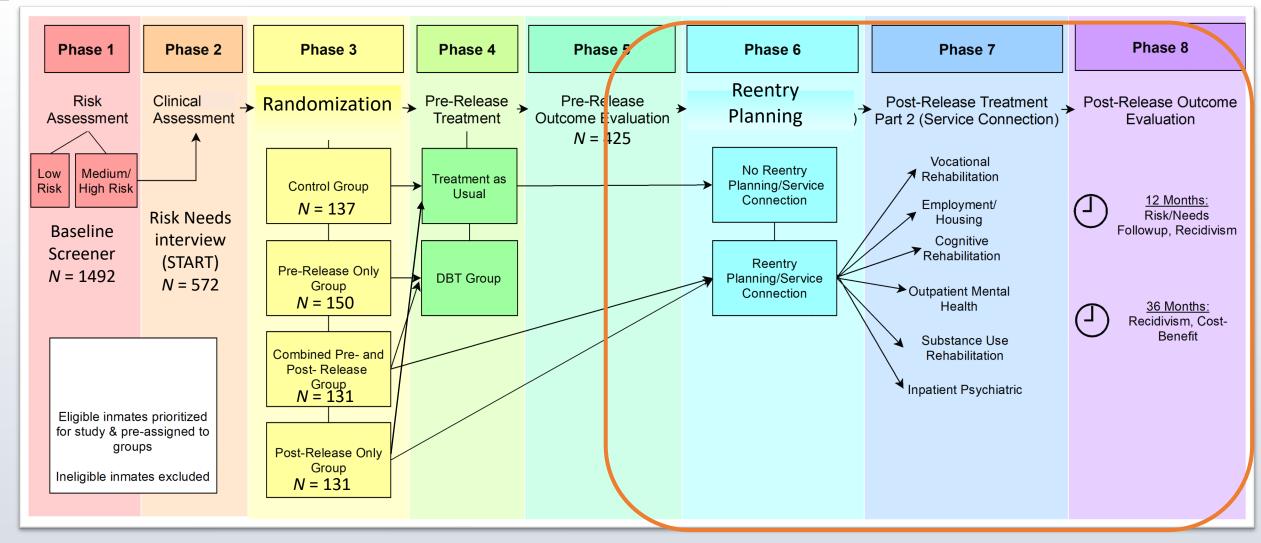
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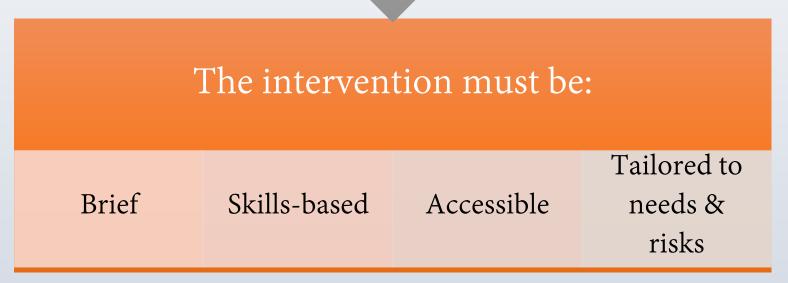


RCT Design



Pre-Release Services:
DBT Skills Group

While in custody, give them tools they can use to later navigate challenges of reentry



Dialectical Behavior Therapy (type of CBT)
Skills Training Group

#### **DBT Skills Training Groups**

- Balance acceptance of current situation with focus on changing ineffective behaviors
- Enhance capabilities to cope with situations and solve problems, without resorting to behaviors that make situations worse.
- Groups held 2x/week for 1.5 hours each, 12 session cycle
- Four skills modules:
  - **Mindfulness:** the practice of being fully aware and present in this one moment
  - Distress Tolerance: how to tolerate pain in difficult situations accept what cannot be changed, ride out urges
  - Interpersonal Effectiveness: how to ask for what you want and say no while maintaining self-respect and relationships with others
  - **Emotion Regulation:** that you want to changehow to change emotions



Content
(6 Weeks, 2x Per week; 18 Hours of Content Total)

Each session begins with a mindfulness exercise, followed by homework review from the previous group. Each session will end with homework assignments and a wind-down mindfulness exercise				
1 Orientation, Mindfulness	1	Intro to DBT (goals, assumptions, ground rules, diary card), Values		
	2	Life worth living goals (diary card - target behaviors), States of mind		
2	3	Mindfulness in practice (what, how)		
Mindfulness, Distress Tolerance	4	Distressing situation analysis, Crisis survival skills (STOP, urge surfing, TIPP)		
3 Distress Tolerance	5	Crisis survival skills (ACCEPTS and self-soothe, IMPROVE)		
	6	Reality Acceptance Skills (radical acceptance, turning the mind, practicing willingness and noticing willfulness)		
4 Emotion Regulation	7	Understand and name emotions (model of emotions)		
	8	Changing emotional responses (Check the facts, Opposite action, Problem solving)		
5 Emotion Regulation & Interpersonal Effectiveness	9	Reduce emotional vulnerability and emotion regulation in the long-term (ABC PLEASE)		
	10	Dialectics and the middle ground (balancing wants and shoulds); Clarified goals		
6	11	DEAR MAN		
Interpersonal Effectiveness	12	GIVE FAST		

Week#

Session #



#### **DBT Feasibility & Attrition So Far**

- N = 277 randomized to DBT so far (pre-release only & combined conditions)
- Dose of treatment
  - 52% have completed 6-12 sessions (considered target dose)
  - 35% have completed 1-5 sessions (13% no sessions)
- Reasons for discontinuation before 6 sessions
  - 55% transfer or release from facility
  - 41% voluntary drop out
- Attendance
  - 81% of sessions attended, among those who complete at least 6 sessions



Post-Release Services: Reentry Planning and Case Work Referrals

- Reentry Planning session before release
- Case management and connection to services by BayCare Behavioral Health case worker following release
- Services:
  - Coaching and support
  - Employment/Occupational Training
  - Childcare
  - Mental health
  - Substance use
  - Housing

#### Reentry and Post-Release Services Feasibility and Attrition

- N = 260 participants have been assigned to post-release services
- 79% have participated in at least reentry planning and initial referrals
  - 29% are still active for receiving services
  - So far, only 10% have engaged in post-release services
  - 16% lost contact, 24% in prison or outside the area, 6% decline services

Three	Evalu	ation	<b>Points</b>
	LVUIU		

Time-Point	Outcome	<b>Results Expected</b>
Pre-Release/Post-Treatment Outcomes	DBT treatment engagement & skill use	
(effects of DBT)	• Attitudes toward reentry (relative to baseline)	Summer 2024
	<ul> <li>Coping skills (relative to baseline)</li> </ul>	
	<ul> <li>Mental health (relative to baseline)</li> </ul>	
	<ul> <li>Jail violence and misconduct</li> </ul>	
Post-Release Outcomes	<ul> <li>Service seeking &amp; treatment engagement</li> </ul>	
(effects of cumulative services;	<ul> <li>Social support/employment/housing stability</li> </ul>	
12 months)	• Risks/needs and strengths (relative to base)	line)
	• Coping skills (relative to baseline/pre-release)	Fall 2024
	<ul> <li>Mental health (relative to baseline/pre-release</li> </ul>	
	<ul> <li>Substance use (relative to baseline)</li> </ul>	
	<ul> <li>Aggression (relative to baseline)</li> </ul>	
	• 12-Month Recidivism	
Long-Term Follow-Up	• 36-Month Recidivism	Prelim: Fall 2025
(36 months)	• Costs and Savings	



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